Draft 2023 – 2027 Budget

January 30, 2023 Rick Danyluk, Deputy General Manager, Finance and Deputy CFO



Changes Since Dec 12

- ✓ Integrated timeline with Strategic Planning
- ✓ Added community and economic statistics
- ✓ Highlighted "financial prudency" in guiding principles
- \checkmark Reduced proposed municipal tax increase to 4.5% from 5.5%
- \checkmark Aligned capital plan with fiscal environment and capacity to deliver
- \checkmark Added information showing how services and projects are funded
- ✓ Aligned projects with goals and draft priorities

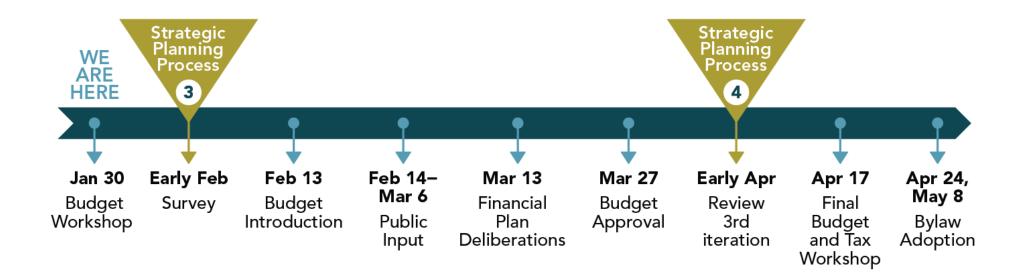


Agenda

- Budget timeline
- Community statistics
- Fiscal environment and challenges
- Guiding principles and paying for services
- Priorities and budget
- Next steps



Budget Timeline





Community statistics

- Population increased by 2,519 people to 88,168 (2.9%)
- Average age of people living in the District is increasing, Seniors up 12.4%
- Median household income in 2020 \$123,000, up 16.8% since 2015
- Share of households with incomes of \$200,000 and over is 26.6%
- Share of households earning less than \$70,000 is 26.4%

Per Information Reports to Council on the 2021 census. Additional information on the community profile will be included in the 2023 budget workbook.



Fiscal environment

- \uparrow Risk of recession
- ↑ Assessments values (July/22)
- ↑ BOC interest rate (4.5%)
- ↑ Investment income (~5.3%)
- ↑ Reserve fund balances

(~\$25m)

- ↓ Economy slowing
- ↓ Home prices (-2.6%)
- ↓ Inflation (6.4%)
- ↓ Borrowing rate (3.83%)
- ↓ Project carryover (~\$80m)



Responding to challenges

Adjusting to new normal

- Organizational changes to meet current and future service levels (e.g., parks, cyber risk and customer-facing digital transformation)
- Inflation and capacity
 - 4.5% tax increase, other changes within existing financial framework
- Regional decisions and emerging needs
 - Rapid transit planning, municipal finance reform, housing changes, funding climate action, emergency response times
- Financial flexibility
 - Council priorities, increased reserve funds, reduced borrowing, monitoring risks



Guiding principles



Sustainable service delivery



Fairness in taxation and user fees



Stable and *predictable* rates



Growth management



Rolling plan *and financial prudence*





Priorities

- Enhance transportation and mobility
- Address the community's housing needs
- Achieve a balanced and fair economy
- Lead in climate emergency action and environmental management
- Foster community wellbeing, culture and safety
- Foster a resilient organization

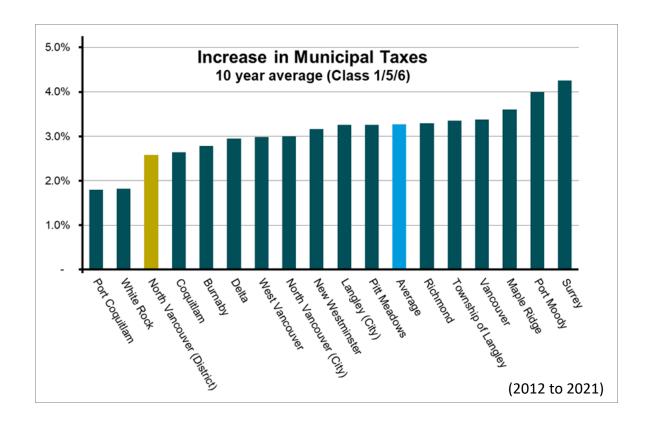




Municipal tax increase

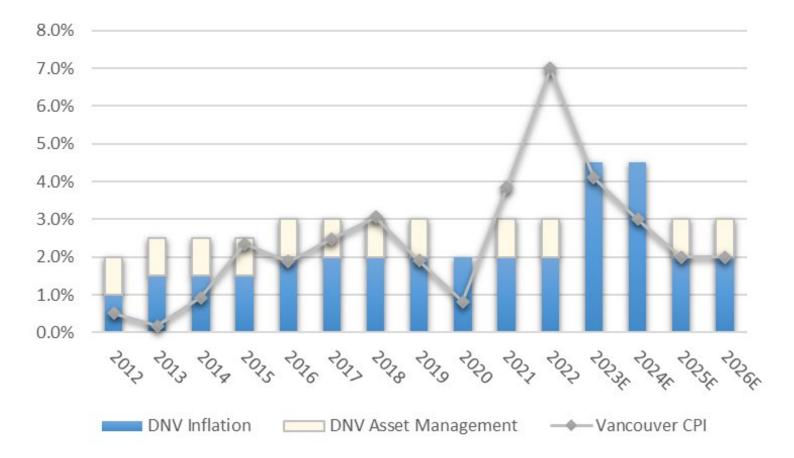
Average Residential Home	Change (Over 2022
Net Operations	4.5%	\$ 113
Asset Management	0.0%	\$ -
Total Property Tax Increase	4.5%	\$ 113

57% of your property tax bill funds the municipal budget





Inflation and taxes





Operating Budget

- Reductions to achieve 4.5% property tax increase
 - Contribution to reserves (\$0.7m)
 - Capitalization of project management costs (\$0.3m)
- Stabilization
 - Increase investment income (\$1m)
 - Police vacancy allowance 8% (\$0.7m)
 - General vacancy allowance increased to 3% from 2.5% (\$0.2m)



Capital Plan 2023 – 2027 alignment

(millions \$)	Existing Capital	New Capital	Total
Affordable Housing *	0.2	85.2	85.4
Child and Seniors Care	1.8	-	1.8
Civic Facilities and Equipment	26.2	1.5	27.6
Climate Action	-	20.9	20.9
Comm Facility, Arts & Culture	24.4	14.4	38.8
Contingeny & Overhead	(4.7)	12.3	7.6
Lands and Real Estate	9.9	-	9.9
Parks and Open Spaces	20.1	22.2	42.4
Public Safety	9.1	24.1	33.2
Technology	13.5	1.8	15.2
Transportation	34.3	77.4	111.8
Utilities	86.1	15.8	101.9
Total	221.0	275.6	496.6

* Reflects the value of the contribution to housing, including District lands

\$64 million in project work deferred

~\$80 million in projects carryover from 2022 (not shown)



Service and project funding

- Limited new funding under our control in short term
- Balance affordability, fairness and benefits
- Maintain appropriate reserve levels
- Update development program
- New financial strategies



Service funding

- "Public good" paid by property taxes, "private good" paid by user fees
- Table shows where some services currently reside in the continuum between public and private good
- Opportunities for change through the user fee policy and bylaw

100% Taxes	75% Taxes	50% Taxes	25% Taxes	0% Taxes
0% User Fees	25% User Fees	50% User Fees	75% User Fees	100% User Fees
Affordable Housing /Childcare	Community Planning	Fire Inspections	Climate Action	Building / Development
Arts & Culture*, Libraries	Engineering	Recreation*		Liquid Waste **
Emergency Planning *	Parks			Solid Waste Collection **
Fire				Water**
General Government				
Police *				
Transportation **				

* Shared with other North Shore municipalities

** Responsibility shared with Metro Vancouver / Translink



Five-year project funding

- District sources fund 74% of the project plan
- External sources fund 26% of the project plan
- New financial strategies are being developed to support priorities

(millions \$)					
	Existing Capital	New Capital	Operating	Total	%
DNV Reserves	198.6	70.2	3.0	271.8	54%
DNV Land	-	70.3	-	70.3	14%
DNV Borrowing	-	27.1	-	27.1	5%
Growth / Development *	8.2	92.1	1.3	101.6	20%
Grants / Private *	14.2	15.8	-	30.0	6%
Total	221.0	275.6	4.3	500.9	100%

*subject to development activity and partnerships



Reserve fund balances

70 Millions 60 50 40 30 20 10 Existing Existing Land & New Growth Operating & Capital & Capital Capital Housing Management Risk Infrast. Utilities Initiatives Opening Balance 2023 Ending Balance 2027

Note: Opening balances will be confirmed through the year-end audit



• Support resiliency

• Funding levels set

Project deferrals

improved some

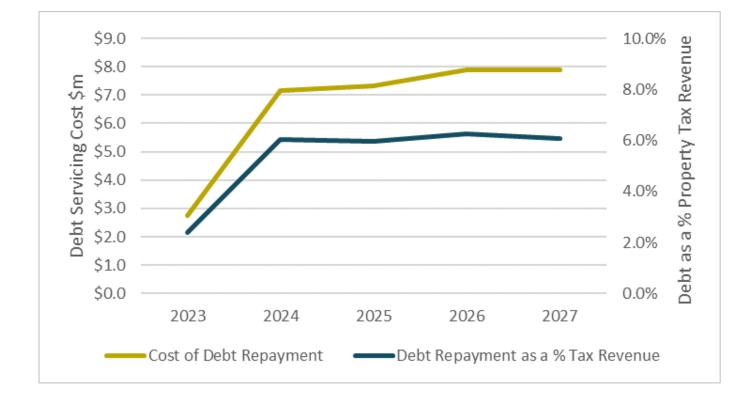
opening balances

based on risk and

and flexibility

priorities

Borrowing

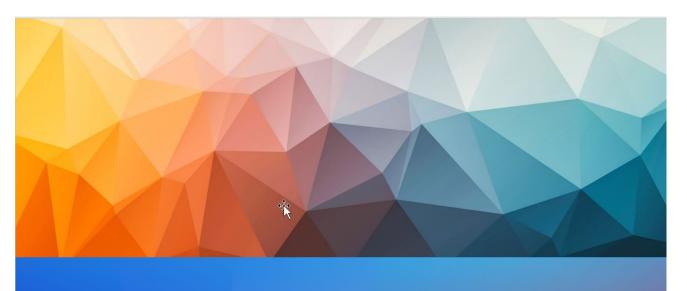


- Strategic use of debt
- Explore debt limits and amortization



Project highlights by goal and priority

- Projects are grouped with the priority they contribute to most
- Several projects are deferred to show financial prudence amid high inflation
- Projects are prioritized by strategic plan then corporately based on benefits, costs and risks



2023-2026 DNV PRIORITY SETTING





Priority		Program / Project	Cost m\$
Proceeding			
	0	Refresh Transportation Master Plans	0.9
1. Address anvironmental	С	Capilano Road Cycling Link	0.7
1a. Address environmental	С	Dollarton Hyw 3168 Driveway	0.3
impacts of transportation and implement the "Transportation Mode Shift"	С	Pemberton Heights & Norgate Sidewalks	1.7
	С	Deep Cove Area Sidewalks	3.4
	С	Naughton Detour Walking Path	0.2
	С	Livable Deep Cove	3.3
	С	Lions Gate / Marine Transit Corridor	4.8
1 h Fuch an an two ways a static s	С	Maplewood Transit Corridor	6.9
1b. Enhance transportation	С	Phibbs Exchange Upgrade	2.1
connections across the North Shore and Burrard Inlet.	С	Bridge: Canyon over Mackay	2.9
	С	Bridge: Edgemont Boulevard over Mackay	2.5
	С	Dollarton Widening Project	7.3





Priority		Program / Project	
Deferred			
	0	E-Bike Grant Program	0.2
	С	LVTC to LCTC Cycling Route	1.2
	С	LGV to CNV Cycling Route	0.8
	С	Mountain Hwy Cycling Route	1.4
1. Address environmental	С	Main Street Cycling Route	1.1
1a. Address environmental impacts of transportation and	С	Marine Drive Cycling Route	0.3
	С	LVTC to LCTC Cycling Route (middle link)	2.4
implement the "Transportation Mode Shift"	С	Lynn Valley Road Peters to Dempsey	1.5
Wode Shirt	С	Montroyal & Prospect Sidewalks	2.8
	С	Norwood, Queens, Highland & Capilano Neighbourhood Sidewalks	4.4
	С	Deep Cove Road and Sidewalk upgrades	2.5
	С	Spirit Trail Maplewood to Deep Cove	6.9
1b. Enhance transportation connections across the North Shore and Burrard Inlet.	С	Bridge: Montroyal over Mackay	4.5





Priority		Program / Project	Cost m\$
Proceeding			
2a. Provide housing options, including rental, supportive, and affordable housing	с	Affordable and Supportive Housing Provisions	85.2
	0	Development Approvals Process Review	0.2
	0	Engagement for Housing Options	<0.1
	0	Town and Village Centre Surveys	0.1
2d. Address homelessness	ο	North Shore Homelessness Response Protocol	<0.1





Priority	Program / Project		Cost m\$
Proceeding			
3a. Advocate for fairness in taxation and fees	ο	Utility Rate Study Refresh	0.2
3b. Explore and leverage funding opportunities to achieve community improvements	с	Lynn Valley Trunk Sewer	14.1
3c. Pursue employment and	0	Economic Development Strategy	0.2
economic opportunities with attention paid to local impact	ο	Marine Drive Corridor Retail Study	<0.1





Priority	Program / Project		Cost m\$
Proceeding			
4a. Protect & enhance the environment through mgmt	0	Climate Action Capacity	1.0
programs and policy	с	Biodiversity Program	0.6
	0	Integrated Natural Hazards Framework	0.2
	0	Landslide Risk Assessment	0.2
4b. Strengthen community	С	Galves Creek Debris Basin	1.5
resiliency and prepare for a	С	Percy Creek Channelization	2.5
changing climate	С	Mackay Creek Culvert Replacement	2.2
	С	Cleopatra Creek Debris Hazard Mitigation	3.3
	С	Wildfire Mitigation Program	2.1
Ac Engage community to reduce	С	E-Vehicle Charging Network	1.8
4c. Engage community to reduce	0	Waste Reduction Initiatives	0.2
impact	0	Heat Pump Rebate Program	0.6
Deferred			
4b. " "	С	Daylighting Kilmer Creek Phase 2	3.6





Community Wellbeing, Culture & Safety

Priority	Program / Project		Cost m\$
Proceeding			
5a. Provide childcare options while maintaining quality, and affordability	0	Child Care Grants Increase	0.1
5b. Deliver relevant and high- quality museum and library programming	с	Parkgate, Lynn Valley and Capilano Libraries Refresh	8.9
	0	Parks Master Plan	0.2
	0	Dog Management Strategy	0.1
	0	Parks Capacity to meet Changing Demand	4.5
	С	Parkgate Rec Centre Mechanical Upgrades	2.8
5d. Enhance recreation facilities	С	Lynn Creek Community Centre Fit-out	7.8
and outdoor recreation	С	Lions Gate Belle Isle Park	2.7
-	С	Seylynn Park Phase 2	3.1
	С	Paid Parking in Parks	1.0
	С	Argyle, William Griffin and Windsor ATF	7.5
	С	Tennis/Pickle Ball Court Conversions	0.3





Community Wellbeing, Culture & Safety

Priority	Program / Project		Cost m\$
Proceeding			
5e. Further equity, diversity, and inclusion	ο	Core Grants / Community Service Grants Increase	0.8
5f. Pursue reconciliation and establish mutually beneficial relationships with First Nations	o	First Nations Archaeological Study	0.1
	0	Building Safer Communities Fund	1.8
	0	Emergency Planning Capacity	0.2
5g. Enhance emergency services	о	Emergency Response Times / Fire Deployment Strategy (Pilot)	0.5
	С	Firehall #4 Refurbishment	3.0
	С	Maplewood Fire and Rescue Centre	28.1
Deferred			
5a. Provide childcare options while maintaining quality, and affordability	с	Eldon Park Washroom and Childcare	5.4

o = operating, c = capital





Community Wellbeing, Culture & Safety

Priority	Program / Project		Cost m\$
Deferred			
	С	New Delbrook Lands Park and Washroom	5.9
	с	Inter River ATF, Surrounds, South Washroom and North Fieldhouse	5.6
	С	Gravel Field conversions Myrtle & Kilmer	3.3
5d. Enhance recreation facilities and outdoor recreation	С	Cates Park Washroom and Concession	5.3
	с	Park Washrooms (Sowden, Princess, Viewlynn, Kirkstone, Kilmer, Cates East, Blueridge)	10.6
	С	Seymour Community Hub / Ron Andrews	40.6
	С	Karen Magnussen Expansion	22.1
5f. Pursue reconciliation and establish mutually beneficial relationships with First Nations	с	Whey-ah-wichen Cates Parks Upgrades	3.8
Eg Enhance emergency convices	С	Firehall #1 Lynn Valley	10.2
5g. Enhance emergency services	С	Firehall #5 Norgate	14.7





Priority	Program / Project		Cost m\$
Proceeding			
6b. Foster an engaged public service	с	Operations Centre & Parks Headquarters Design	2.8
6c. Provide strong governance	с	Capital Planning and Design Provision for Deferred Projects	3.0
6d. Enhance digital infrastructure and systems	ο	Cyber Risk and Digital Transformation	3.3



Next Steps

- Budget Introduced Feb 13
- Public Input Feb 14 March 6
- Budget Deliberations March 13
- Budget Approval March 27
- Strategic Planning Input #3
- Final Budget April 17



Discussion

