

# AGENDA

## *SPECIAL MEETING OF COUNCIL*

**Monday, June 20, 2022**

**7:00 p.m.**

**Council Chamber, Municipal Hall**

**355 West Queens Road**

**North Vancouver, BC**

**Watch at <https://dnvorg.zoom.us/j/67910218298>**

**Council Members:**

Mayor Mike Little

Councillor Jordan Back

Councillor Mathew Bond

Councillor Megan Curren

Councillor Betty Forbes

Councillor Jim Hanson

Councillor Lisa Muri



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7:00 p.m.  
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355 West Queens Road, North Vancouver  
Watch at <https://dnv.org.zoom.us/j/67910218298>

### AGENDA

#### 1. ADOPTION OF THE AGENDA

##### 1.1. June 20, 2022 Special Meeting Agenda

*Recommendation:*

THAT the agenda for the June 20, 2022 Special Meeting of Council for the District of North Vancouver is adopted as circulated, including the addition of any items listed in the agenda addendum.

#### 2. PUBLIC INPUT

#### 3. REPORTS FROM COUNCIL OR STAFF

##### 3.1. Acceptance of Metro 2050, the Metro Vancouver Regional Growth Strategy

p.7-13

File No. 13.6440.10/001.000

Report: Community Planner, May 26, 2022

*Recommendation:*

THAT the proposed Metro 2050 Regional Growth Strategy (Metro Vancouver Regional District Regional Growth Strategy Bylaw No. 1339, 2022) is accepted, as presented, pursuant to section 436 of the *Local Government Act*;

AND THAT staff forward the Council resolution of acceptance of Metro 2050 Regional Growth Strategy (Metro Vancouver Regional District Regional Growth Strategy Bylaw No. 1339, 2022) to Metro Vancouver Regional District.

#### 4. ADJOURNMENT

*Recommendation:*

That the June 20, 2022 Special Meeting of Council for the District of North Vancouver is adjourned.

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## REPORTS

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AGENDA INFORMATION	
<input checked="" type="checkbox"/> Regular Meeting	Date: June 13, 2022
<input type="checkbox"/> Other:	Date: _____

3.1

TA  Dept. Manager	 GM/ Director	 CAO
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## The District of North Vancouver REPORT TO COUNCIL

May 26, 2022  
File: 13.6440.10/001.000

**AUTHOR:** Joshua Cairns, Community Planner

**SUBJECT:** Acceptance of Metro 2050, the Metro Vancouver Regional Growth Strategy

### RECOMMENDATION

THAT the proposed Metro 2050 Regional Growth Strategy (Metro Vancouver Regional District Regional Growth Strategy Bylaw No. 1339, 2022) be accepted, as presented, pursuant to section 436 of the Local Government Act;

AND THAT staff forward the Council resolution of acceptance of Metro 2050 Regional Growth Strategy (Metro Vancouver Regional District Regional Growth Strategy Bylaw No. 1339, 2022) to Metro Vancouver Regional District.

### REASON FOR REPORT:

On April 29, 2022, the Metro Vancouver Board referred the bylaw to introduce the new regional growth strategy, Metro 2050, to all affected local governments for acceptance. This report provides an overview of the proposed Metro 2050 for Council's consideration and recommends its acceptance as the new regional growth strategy.

### SUMMARY:

Metro 2050 is an update to the current regional growth strategy, Metro 2040, and defines a regional vision over the next 30 years for a more sustainable, equitable, and resilient future. Since the draft Metro 2050 was released in June 2021, District staff have worked closely with Metro Vancouver to address and resolve concerns identified at the [Regular Meeting of Council on November 1, 2021](#). Staff are supportive of the proposed Metro 2050 and seek Council direction within the 60 day acceptance period. Should Metro 2050 be adopted as the new regional growth strategy, the District will have two years to prepare and submit a revised Regional Context Statement.

### BACKGROUND:

Metro Vancouver 2040: Shaping our Future ("Metro 2040") is the current regional growth strategy for the Metro Vancouver region, and was adopted in 2011 by TransLink, adjacent regional districts, and the 21 member municipalities including the District of North Vancouver.

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In 2019, Metro Vancouver began updating Metro 2040 to extend the regional growth strategy to the year 2050, consider drivers of change, improve policies, and integrate with TransLink's new regional transportation strategy, Transport 2050. An overview of the phases and timing of the Metro 2050 process is provided in Figure 1.

Figure 1: Metro 2050 phases and timing (adapted from Metro Vancouver's Public Hearing Presentation)



Between April 2019 and June 2021, Metro Vancouver engaged with member jurisdictions, stakeholders, subject matter experts, First Nations, other levels of government, businesses, and the public. This process identified issues, gaps, and opportunities that informed proposed updates to the regional growth strategy. Proposed updates were reviewed by the Intergovernmental Advisory Committee (IAC)—a committee established by Metro Vancouver in accordance with the Local Government Act and with District staff as members.

From January to May 2021, members of the IAC reviewed draft policy changes proposed for Metro 2050 and provided comments for consideration. District staff from various departments contributed to this process, and many of the District's comments were addressed.

The draft Metro 2050 was released in June 2021 for a five-month comment period and was presented to District Council and the community at a Public Meeting on September 21, 2021. At the Regular Meeting of Council on November 1, 2021, Council adopted a resolution highlighting concerns with the draft including requests to revise language, policy and maps.

More than 900 individual comments were also submitted to Metro Vancouver during the five-month period from other member jurisdictions, adjacent regional districts, Vancouver Coastal Health and Fraser Health, TransLink, the Port of Vancouver, the Provincial and Federal Government, post-secondary institutions, local organizations, First Nations, and members of the public. Revisions were subsequently made to Metro 2050 based on the feedback received to improve the draft regional growth strategy.



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On March 25, 2022, the Metro Vancouver Board gave first and second readings to Metro Vancouver Regional District Regional Growth Strategy Bylaw No. 1339, 2022 (the bylaw to adopt Metro 2050 as the new regional growth strategy) and referred the bylaw to a public hearing. Two written submissions were received and 10 speakers attended the public hearing held on April 20, 2022.

On April 29, 2022, the Metro Vancouver Board referred Bylaw No. 1339, 2022 to all affected local governments, thereby initiating a 60-day acceptance period. The District received the notice on May 3, 2022. The proposed Metro 2050 can be found on Metro Vancouver's website at [metrovancover.org/metro2050](https://metrovancover.org/metro2050).

**ANALYSIS:**

Metro 2050 contains policies and directions that contribute to five overarching regional goals:

- Create a compact urban area;
- Support a sustainable economy;
- Protect the environment and respond to climate change and natural hazards;
- Provide diverse and affordable housing choices; and,
- Support sustainable transportation choices.

The content in Metro 2050 remains generally unchanged or similar to Metro 2040, acknowledging the success of existing tools including regional land use designations, targets, and concepts such as Urban Centres and Frequent Transit Development Areas. However, some enhancements have been made to help better address the challenges facing this region—including climate change, housing affordability, equity, and resilience—and to advance a shared vision for a sustainable, prosperous, and livable region.

Notable enhancements include:

- Stronger alignment of planned locations for growth with transit investment through a new tool called 'Major Transit Growth Corridors';
- Housing policies to encourage transit-oriented affordable housing, increase stock and protect existing non-market rental units;
- Improved definition for industrial lands, as well as flexibility for affordable rental residential on employment lands near rapid transit stations;
- Stronger climate action, including collective actions toward emissions reductions;
- Improved integration of social equity outcomes;
- Greater emphasis on building relationships with First Nations, as well as incorporating future development and planning needs to support infrastructure investments; and,
- Aspirational regional targets, including: protecting 50% of land for nature; achieving 40% tree canopy cover within urban areas; and providing 15% of new housing in Urban Centres and Frequent Transit Development Areas as affordable rental housing.

District staff worked closely with Metro Vancouver to respond to Council's concerns with the previous draft, as identified at the Regular Meeting on November 1, 2021. Many of these concerns have been addressed in the proposed Metro 2050 (as summarized in Table 1).

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Table 1: Summary of District of North Vancouver concerns on draft RGS and corresponding outcomes

DNV Comment(s)	Outcome(s)
<p><b>Scope of the regional growth strategy:</b> Requested that language be revised to reflect matters within local planning jurisdiction (e.g., parking, built form, urban design), as municipalities are better able to adequately consider and respond to the local context.</p>	<p>Metro Vancouver confirmed that Metro 2050 does not contemplate a change in the balance of local autonomy and the regional federation. Language in Metro 2050 was amended to clarify this.</p>
<p><b>Regional affordable housing target (15%):</b> Requested the target be replaced with policy that supports a municipal-led approach to affordable housing targets. The District continues to undertake considerable work in support of affordable housing, and municipalities are best equipped to create targets with consideration of local priorities, community needs, land economics and form of development.</p>	<p>Metro Vancouver confirmed the target is intended to be measured at a regional scale, and not applied to individual municipalities, developments, or specific areas. Minor revisions were made for clarity.</p>
<p><b>Major Transit Growth Corridors (MTGCs):</b> Concerned that Maplewood Village Centre was not identified within the MTGCs despite its close proximity to Phibbs Exchange and the Major Transit Network. Requested extending the MTGCs east to Maplewood Village Centre and Statlöv District.</p>	<p>Metro Vancouver confirmed this omission can be resolved through the District's Regional Context Statement and that this process would be supported. TransLink has also recognized the need to improve transit service in the Maplewood area to a level consistent with the Major Transit Network.</p>
<p><b>Regional ecosystem inventory mapping:</b> Metro 2050 introduces a regional map and policies that seeks to identify and protect sensitive and modified ecosystems. This is a subject that benefits from local study to accurately identify and understand ecological assets, and determine appropriate policy. Recommended communicating the regional map's limitations and emphasis be placed on desired outcomes rather than specific implementation tools.</p>	<p>An update to the Sensitive Ecosystem Inventory map is planned in 2022-23. It will use the latest remote sensing imagery and local ecological datasets. Minor revisions were made to clarify map does not reflect land use designations. Metro Vancouver confirmed that implementation tools are not prescriptive.</p>
<p><b>Discourage expansion of commercial/institutional uses outside Urban Centres:</b> Although this policy is generally in alignment with the District's OCP, requested language stating that in certain circumstances expansion in these areas may be necessary and/or desired (e.g., Capilano University).</p>	<p>Minor revisions were made to recognize existing institutional areas outside Urban Centres and Frequent Transit Development Areas that may require expansion.</p>
<p><b>Financial implications:</b> Requested that Metro Vancouver's financial policies and bylaws be better aligned with Metro 2050 and consider the impacts of growth. This will ensure that revenues associated with growth pay for the impacts of growth and result in a more equitable regional distribution of costs.</p>	<p>Although Metro Vancouver staff indicated these concerns fall outside the scope of Metro 2050, staff understand that initiatives are underway to begin to address them. Metro Vancouver's Long-term Financial Plan is one of these initiatives, and will address issues like sustainable and equitable funding in the delivery of their services. With this plan in place, the next update to the Regional Growth Strategy can take a more integrated approach and include a section on funding, as TransLink does in their "Transport 2050" plan.</p>
<p><b>Infrastructure planning:</b> There is a need for improved integration of infrastructure planning and asset management in long-range regional planning. Requested that Metro 2050 be enhanced by articulating a long-term approach to providing and maintaining infrastructure capable of supporting anticipated growth.</p>	

In addition to the changes noted in Table 1, additional revisions were made in response to feedback received since the draft was first released, including:

- Additional content related to Indigenous perspectives and priorities;
- Improving the clarity on the intent of various targets;
- Clarification of various policies and concepts, including Major Transit Growth Corridors;
- Further strengthening of climate action language; and,
- Other general edits for improved clarity and interpretation.

Staff have reviewed the proposed Metro 2050 and are satisfied with Metro Vancouver's response to the District's identified concerns. Accordingly, staff are supportive of the proposed Metro 2050 and recommend acceptance.

Next Steps:

In accordance with the *Local Government Act*, all affected local governments must either accept or object to the proposed Metro 2050 by way of a Council resolution submitted to Metro Vancouver within the 60 day acceptance period. If a resolution is not submitted, affected local governments will be deemed to have accepted Metro 2050.

In the case of an objection, the Council resolution must indicate:

- the provision(s) to which it objects;
- the reasons for its objection; and,
- whether it is willing that a provision to which it objects be included in the regional growth strategy on the basis that the provision will not apply to its jurisdiction.

District staff have reviewed the proposed Metro 2050 and have not identified any provisions that are not acceptable and are recommending acceptance.

Metro Vancouver staff intend to report to the Metro Vancouver Board at its July 29, 2022 meeting on the status of affected local government acceptances, and whether third reading and adoption of Bylaw No. 1339, 2022 may be considered. Unanimous acceptance by all affected local governments is required prior to the adoption of the Metro 2050.

The District's current Regional Context Statement (2014) will remain in effect following the adoption of Metro 2050 until a new Regional Context Statement is submitted and accepted by the MVRD Board. Following the adoption of Metro 2050, the District will have two years to prepare and submit a new Regional Context Statement that demonstrates how the Official Community Plan is generally consistent, or will work towards consistency, with Metro 2050. At this time, the District can designate Maplewood as a Frequent Transit Development Area and request its addition to the Major Transit Growth Corridors

**Conclusion:**

Metro Vancouver's regional growth strategy, Metro 2050, is the result of a comprehensive planning process and engagement plan that took place over a three year period. If adopted, Metro 2050 will set a collective vision for accommodating future growth in the region to the

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year 2050 with considerations that include diverse and affordable housing, transit and mobility, resilient employment, protected ecological and agricultural lands, the impacts of a changing climate, and more. Staff are supportive of the proposed Metro 2050, which satisfactorily addresses the District's previously identified concerns, and recommend acceptance.

**Options:**

1. THAT the proposed Metro 2050 Regional Growth Strategy (Metro Vancouver Regional District Regional Growth Strategy Bylaw No. 1339, 2022) be accepted, as presented, pursuant to section 436 of the Local Government Act;

AND THAT staff forward the Council resolution of acceptance of Metro 2050 Regional Growth Strategy (Metro Vancouver Regional District Regional Growth Strategy Bylaw No. 1339, 2022) to Metro Vancouver Regional District (**staff recommendation**).

OR

2. THAT Council not accept Metro 2050 and identify the provisions that Council objects to and the reasons for the objection.

Respectfully submitted,



Joshua Cairns  
Community Planner

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REVIEWED WITH:					
<input type="checkbox"/> Community Planning	_____	<input type="checkbox"/> Clerk's Office	_____	External Agencies:	
<input type="checkbox"/> Development Planning	_____	<input type="checkbox"/> Communications	_____	<input type="checkbox"/> Library Board	_____
<input type="checkbox"/> Development Engineering	_____	<input type="checkbox"/> Finance	_____	<input type="checkbox"/> NS Health	_____
<input type="checkbox"/> Utilities	_____	<input type="checkbox"/> Fire Services	_____	<input type="checkbox"/> RCMP	_____
<input type="checkbox"/> Engineering Operations	_____	<input type="checkbox"/> ITS	_____	<input type="checkbox"/> NVRC	_____
<input type="checkbox"/> Parks	_____	<input type="checkbox"/> Solicitor	_____	<input type="checkbox"/> Museum & Arch.	_____
<input type="checkbox"/> Environment	_____	<input type="checkbox"/> GIS	_____	<input type="checkbox"/> Other:	_____
<input type="checkbox"/> Facilities	_____	<input type="checkbox"/> Real Estate	_____		
<input type="checkbox"/> Human Resources	_____	<input type="checkbox"/> Bylaw Services	_____		
<input type="checkbox"/> Review and Compliance	_____	<input checked="" type="checkbox"/> Planning	_____		