# 2015 Tax Distribution Workshop

## Complete the Financial Planning Cycle

- Determine the Revenue Requirement to Balance the Budget
  - Tax Levy Increase
  - Financial Plan Bylaw
- Decide on a Distribution of the Tax Rate Increase
  - Set the tax rate
  - Tax Rate Bylaw

#### Outline

- 1. Tax Strategy Recap
- 2. Understanding the Tax History
  - % Share
  - % Allocation
  - > Tax Rate
- 3. Tax Distribution Recommendation
- 4. Final Comments

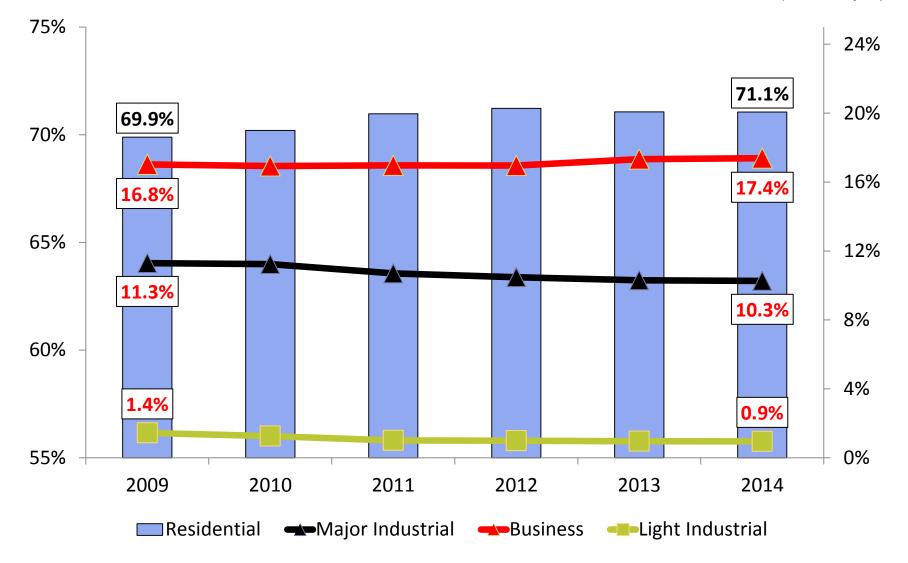
## Tax Competitiveness Strategy Recap

- ▶ Harmonizing tax rates with either:
  - the average for the region or
  - the capped rate (if applicable)
- Use New Investments as the tool to reduce Heavy Industry tax rate
- Shifting taxes between classes where the tax base for a property class is too small to be corrected by New Investments alone

#### History - % Share of Tax Burden

Residential Class (Bar Graph)

**Business Classes (Line Graphs)** 

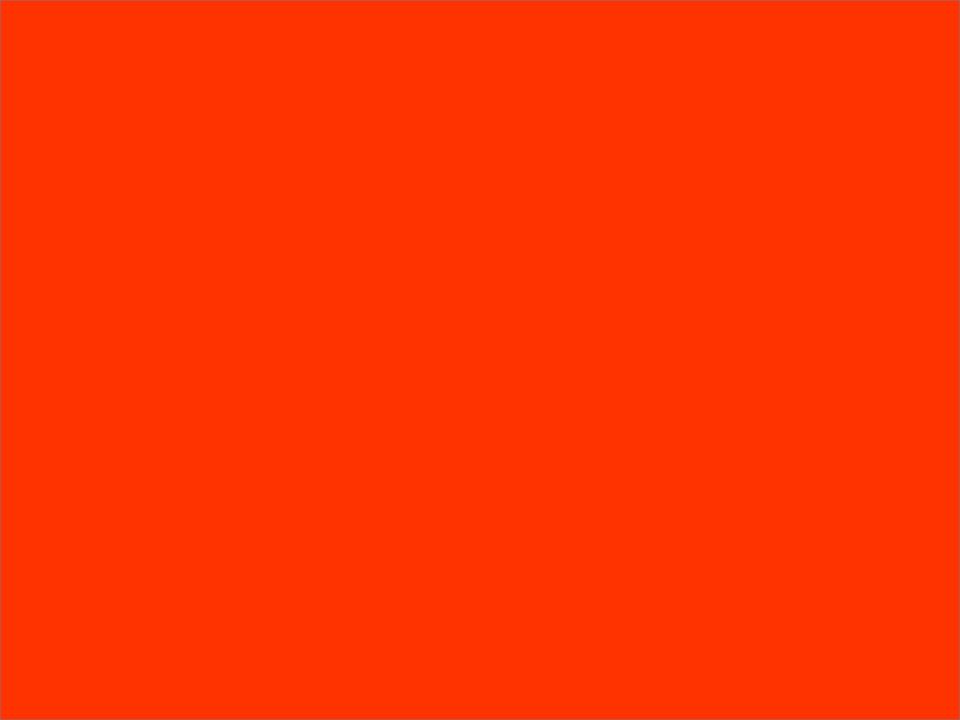


#### History - Allocation of Tax Levy Increase

|                          | <u>2009</u>                     | <u>2010</u> | <u>2011</u> | <u>2012</u> | <u>2013</u> | <u>2014</u> |  |  |
|--------------------------|---------------------------------|-------------|-------------|-------------|-------------|-------------|--|--|
| Tax Increase             | 4.25%                           | 3.00%       | 3.00%       | 2.00%       | 2.50%       | 2.50%       |  |  |
| Allocation               |                                 |             |             |             |             |             |  |  |
| Residential              | 4.50%                           | 3.24%       | 3.50%       | 2.22%       | 2.50%       | 2.25%       |  |  |
| Business                 | 4.25%                           | 3.00%       | 3.00%       | 2.00%       | 2.50%       | 2.00%       |  |  |
| Major Industry Noncapped | 4.25% Average (3.94%) reduction |             |             |             |             |             |  |  |
| Light Industry           | Aver                            | 2.50%       | 2.50%       |             |             |             |  |  |

# History - Tax Rates

|                   | <u>2010</u> | <u>2011</u> | <u>2012</u> | <u>2013</u> | <u>2014</u> | 2014<br>Regional<br>Averages |
|-------------------|-------------|-------------|-------------|-------------|-------------|------------------------------|
| Residential       | \$ 2.60     | \$ 2.47     | \$ 2.36     | \$ 2.37     | \$ 2.44     | \$ 3.73                      |
| Major Industry NC | 44.39       | 42.49       | 41.17       | 36.77       | 29.33       | 30.33                        |
| Light Industry    | 22.58       | 21.72       | 19.53       | 10.91       | 11.12       | 11.38                        |
| Business          | 8.63        | 8.84        | 8.54        | 8.60        | 8.48        | 8.72                         |



# 2015 Taxation Revenue Impacts Heavy Industry (Non-Capped)

#### Fibreco

- Classification shift from non-capped to capped (\$11.1million)
- Devaluation of the land (\$14.2 million)
- Permanent taxation revenue loss (\$440k)

#### Canexus

- Reversal of BCA valuation error (\$8.5 million)
- Permanent taxation revenue loss (\$249k)

#### Seaspan

- Significant taxable improvements + \$26.5 million
- Valuation appeals for land (\$25.7 million)
- Potential taxation revenue loss (\$755k)

# 2015 Assessment Change Heavy Industry (Non-Capped)

| (in Millions) | Market<br><u>Change</u> | <u>Cor</u> | New<br><u>nstruction</u> | <u>In</u> | Net<br>crease |
|---------------|-------------------------|------------|--------------------------|-----------|---------------|
| 2015 Changes  | \$ (17.6)               | \$         | 18.7                     | \$        | 1.1           |
| By Company    |                         |            |                          |           |               |
| Seaspan       | \$ 6.0                  | \$         | 26.5                     | \$        | 32.5          |
| Canexus       | 1.3                     |            | (8.5)                    |           | (7.2)         |
| Fibreco       | (25.3)                  |            |                          |           | (25.3)        |
| Other         | 0.4                     |            | 0.7                      |           | 1.1           |
|               | \$ (17.6)               | \$         | 18.7                     | \$        | 1.1           |

### Non-Capped Tax Rate Changes

| 2014 Rate         | \$<br>29.33 |
|-------------------|-------------|
| Baseline Changes  |             |
| Other             | 0.92        |
| Fibreco           | 0.72        |
| Revised 2014 Rate | 30.97       |
| 2.5% increase     | 0.73        |
|                   | 31.70       |
| <u>Policy</u>     |             |
| Fibreco           | 2.96        |
| Canexus           | 1.67        |
| Seaspan           | (5.35)      |
| 2015 Rate         | \$<br>30.98 |

# New Investments Benefit Heavy Industry NC only

|                     |    |                                    | _                  |                      |    |                                   |
|---------------------|----|------------------------------------|--------------------|----------------------|----|-----------------------------------|
|                     | Di | 2014<br>strict Tax<br><u>Rates</u> | Levy %<br>Increase | rojected<br>ax Rates |    | 2014<br>egional<br><u>/erages</u> |
| Residential         | \$ | 2.44                               | 2.50%              | \$<br>2.37           | \$ | 3.73                              |
| Heavy Industry - NC |    | 29.33                              | -5.51%             | 30.98                |    | 30.33                             |
| Light Industry      |    | 11.12                              | 2.50%              | 11.87                |    | 11.38                             |
| Business            |    | 8.48                               | 2.50%              | 8.33                 |    | 8.72                              |

#### New Investments Benefits some Classes

|                     | Di | 2014<br>strict Tax<br><u>Rates</u> | Levy %<br>Increase | rojected<br>ax Rates | 2014<br>egional<br>verages |
|---------------------|----|------------------------------------|--------------------|----------------------|----------------------------|
| Residential         | \$ | 2.44                               | 2.16%              | \$<br>2.37           | \$<br>3.73                 |
| Heavy Industry - NC |    | 29.33                              | 2.65%              | 33.66                | 30.33                      |
| Light Industry      |    | 11.12                              | 2.50%              | 11.87                | 11.38                      |
| Business            |    | 8.48                               | 1.13%              | 8.22                 | 8.72                       |

#### New Investments Benefit Residents only

|                     |    |                                    | -                  |                      |    |                            |
|---------------------|----|------------------------------------|--------------------|----------------------|----|----------------------------|
|                     | Di | 2014<br>strict Tax<br><u>Rates</u> | Levy %<br>Increase | rojected<br>ax Rates |    | 2014<br>egional<br>verages |
| Residential         | \$ | 2.44                               | 1.15%              | \$<br>2.34           | \$ | 3.73                       |
| Heavy Industry - NC |    | 29.33                              | 10.80%             | 36.33                |    | 30.33                      |
| Light Industry      |    | 11.12                              | 2.50%              | 11.87                |    | 11.38                      |
| Business            |    | 8.48                               | 2.50%              | 8.33                 |    | 8.72                       |

## Options for Consideration

#### **2015 Tax Rate Options**

|                     | New Investments To Heavy Industry (Non- capped only) |       | ln | New<br>vestments<br>Some<br><u>Classes</u> | <br>New<br>vestments<br>Residents<br><u>only</u> | 2014<br>Regional<br><u>Averages</u> |       |  |
|---------------------|--|-------|----|--|--|-------------------------------------|-------|--|
| Residential         | \$   | 2.37  | \$ | 2.37                                       | \$<br>2.34                                       | \$                                  | 3.73  |  |
| Heavy Industry - NC |  | 30.98 |    | 33.66                                      | 36.33  |                                     | 30.33 |  |
| Light Industry      |  | 11.87 |    | 11.87                                      | 11.87  |                                     | 11.38 |  |
| Business            |  | 8.33  |    | 8.22                                       | 8.33   |                                     | 8.72  |  |

#### Final Comments

- Tax Strategy is at a junction
- Provincial intervention has caused havoc
- BCA valuation error is detrimental
- ▶ Tax appeal risk is real but provided for
- ▶ The list of non-capped properties is shrinking

#### Recommendation is to stay with current policy pending:

- resolution of the issue with the Province
- 2. the outcome of Seaspan appeal

#### Direction

"Staff to prepare the 2015 Tax Rates Bylaw in accordance with Council's selected distribution scenario".

▶ The end