AGENDA

COMMITTEE OF THE WHOLE

Monday, December 8, 2014 7:00 p.m. Committee Room, Municipal Hall 355 West Queens Road, North Vancouver, BC

Council Members:

Mayor Richard Walton Councillor Roger Bassam Councillor Mathew Bond Councillor Jim Hanson Councillor Robin Hicks Councillor Doug MacKay-Dunn Councillor Lisa Muri



www.dnv.org



COMMITTEE OF THE WHOLE

7:00 p.m. Monday, December 8, 2014 Committee Room, Municipal Hall, 355 West Queens Road, North Vancouver

AGENDA

1. ADOPTION OF THE AGENDA

1.1. Monday, December 8, 2014 Committee of the Whole Agenda

Recommendation: THAT the agenda for the I

THAT the agenda for the Monday, December 8, 2014 Committee of the Whole be adopted as circulated, including the addition of any items listed in the agenda addendum.

2. ADOPTION OF MINUTES

2.1. Monday, September 29, 2014 Committee of the Whole p. 9-14

Recommendation: THAT the minutes of the Monday, September 29, 2014 Committee of the Whole meeting be adopted.

3. REPORTS FROM COUNCIL OR STAFF

3.1. 2015 Annual Council Meeting Schedule File No. 01.0570.20/000.000 p. 17-19

Recommendation: THAT it be recommended to Council:

THAT the 2015 Annual Council Meeting Schedule, as attached to the November 20, 2014 report by the Deputy Municipal Clerk, be approved.

3.2. Acting Mayor Schedule

File No. 01.0570.20

Recommendation:

THAT it be recommended to Council:

THAT the 2015 Acting Mayor Schedule be as follows:

20	15 Acting Mayor Date	es
December 5, 2014	January 4, 2015	Lisa Muri
January 5, 2015	February 4, 2015	Lisa Muri
February 5, 2015	March 7, 2015	Robin Hicks
March 8, 2015	April 7, 2015	James Hanson
April 8, 2015	May 8, 2015	Robin Hicks
May 9, 2015	June 8, 2015	Roger Bassam
June 9, 2015	July 9, 2015	Mathew Bond
July 10, 2015	August 9, 2015	James Hanson
August 10, 2015	September 9, 2015	Doug MacKay-Dunn
September 10, 2015	October 10, 2015	Doug MacKay-Dunn
October 11, 2015	November 10, 2015	Mathew Bond
November 11, 2015	December 11, 2015	Roger Bassam

3.3. 2015 Council Liaison Appointments File No.

To be circulated via agenda addenda.

3.4 Deep Cove Parking and Access Study: Finalizing the Plan p. 25-29 November 25, 2014 File No.

Recommendation: THAT it be recommended to Council:

THAT Deep Cove stakeholders be engaged in an independentlyfacilitated dialogue that results in an implementation plan for parking solutions; and,

THAT staff report back for Council's consideration of endorsement of a Deep Cove Parking Plan in early 2015.

4. PUBLIC INPUT

(maximum of ten minutes total)

5. RISE AND REPORT

Recommendation:

THAT the Monday, December 8, 2014 Committee of the Whole rise and report.

MINUTES

DISTRICT OF NORTH VANCOUVER COMMITTEE OF THE WHOLE

Minutes of the Committee of the Whole Meeting of the Council for the District of North Vancouver held at 6:10 p.m. on Monday, September 29, 2014 in the Committee Room of the District Hall, 355 West Queens Road, North Vancouver, British Columbia.

Present: Mayor R. Walton Councillor R. Bassam Councillor R. Hicks Councillor M. Little Councillor D. MacKay-Dunn Councillor L. Muri Councillor A. Nixon (6:11 pm)

Staff: Mr. D. Stuart, Chief Administrative Officer Mr. B. Bydwell, General Manager - Planning, Properties & Permits Ms. N. Deveaux, General Manager – Finance & Technology Mr. G. Joyce, General Manager - Engineering, Parks & Facilities Mr. J. Gordon, Manager – Administrative Services Mr. S. Ono, Manager - Engineering Services Ms. J. Paton, Manager – Development Planning Mr. L. Jensen, Manager – Engineering Operations Mr. D. Desrochers, Section Manager - Engineering Development Services Ms. E. Geddes, Section Manager - Transportation Ms. K. O'Malley, Assistant Manager - Waste Reduction Ms. L. Brick, Deputy Municipal Clerk Ms. C. Drugge, Project Engineer Ms. T. Smith, Transportation Planner Ms. N. Foth, Transportation Planning Technologist Ms. J. Meilleur, Communications, Marketing and Program Coordinator Ms. S. Vukelic, Confidential Council Clerk

1. ADOPTION OF THE AGENDA

1.1. September 29, 2014 Committee of the Whole Agenda

MOVED by Councillor LITTLE SECONDED by Councillor MURI

THAT the agenda for the September 29, 2014 Committee of the Whole be adopted as circulated.

CARRIED

Absent for Vote: Councillor Nixon

2. ADOPTION OF MINUTES

2.1. June 16, 2014 Committee of the Whole

MOVED by Councillor MURI

SECONDED by Councillor LITTLE

THAT the minutes of the June 16, 2014 Committee of the Whole meeting be adopted.

CARRIED

Absent for Vote: Councillor Nixon

2.2. July 22, 2014 Committee of the Whole

MOVED by Councillor MURI

SECONDED by Councillor LITTLE

THAT the minutes of the July 22, 2014 Committee of the Whole meeting be adopted.

CARRIED

Absent for Vote: Councillor Nixon

Councillor NIXON arrived at this point in the proceedings.

3. REPORTS FROM COUNCIL OR STAFF

3.1. 2014 Transportation Investments & 2015 Transportation Priorities File No. 16.8620.01/001.000

Presentation: Ms. Erica Geddes, Section Manager – Transportation and Ms. Tegan Smith, Transportation Planner.

Ms. Erica Geddes provided an overview of current and future transportation projects within the District, including:

- Lower Lynn Interchanges;
- East Keith Road Extension and Bridge Project;
- Phibbs Exchange design;
- Lynn Valley Road Interchange;
- Capilano Road;
- Curling Road
- Philips Overpass;
- Spirit Trail; and,
- Lynn Valley Road Bike Lanes.

Ms. Tegan Smith provided an overview of transportation studies and neighbourhood priorities throughout the District.

Ms. Smith's presentation highlighted:

- Deep Cove parking challenges;
- Panorama Drive and the Deep Cove Resident Parking Only (RPO) pilot project;
- Neighbourhood traffic calming requests;
- Crosswalk improvements and priorities;
- Bus bench and shelter improvements; and,
- Implementing recommendations of school studies.

Council Discussion:

Council discussion ensued and the following concerns were noted:

- Concern that the trees used to beautify the Phibbs Exchange may hinder crime prevention;
- Concern with the traffic challenges at the intersection at Lynn Valley Road and Grand Boulevard;
- Concern with the proposed installation of a traffic signal at the north end of Edgemont Village;
- Questioned how the District will patrol and enforce the parking issues in Deep Cove;
- Noted the lack of parking stalls in Deep Cove are a seasonal issue;
- Concern with the impact of speed humps for traffic calming;
- Concern about the use of traffic bulge's in general and at 29th Street specifically;
- Requested clarification regarding the online school study; and,
- Expressed concern with street lighting at Kirkstone Road and Ruffus Drive.

In response to a query about the Deep Cove RPO pilot project, Ms. Smith advised that staff will compile information from all the studies and review the issues to create logical strategies for long term parking solutions within Deep Cove.

Councillor MURI left the meeting at 6:57 pm and returned at 7:05 pm.

Ms. Geddes mentioned that speed hump designs have changed over the years; however, statistics show that they do slow people down.

Staff advised that school transportation studies must be conducted based on individual schools to better assess the needs of the community relating to transportation safety.

Public Input:

Mr. Kost commented on:

- The number of traffic lights proposed for Capilano Road; and,
- Suggested that the school studies be conducted by the District of North Vancouver.

Mr. Lyle Craver:

- Expressed concern with the 29th street curb bulges; and,
- Suggested that a permanent structure be installed.

The meeting recessed at 7:23 pm and reconvened at 7:29 pm.

With the consent of Council, Mayor Walton varied the agenda as follows:

3.3. Pace of Development / Managing Impacts File No.

Mr. Brian Bydwell, General Manager – Planning, Properties & Permits, provided an overview of the development projects either currently under construction or under review, as well as possible future applications within the District.

Councillor HICKS returned at 7:30 pm. Councillor NIXON returned at 7:31 pm.

Mr. Steve Ono, Manager – Engineering Services, commented on the realization of the OCP and noted that the District is in the implementation stage which will disrupt traffic intermittently but allow for infrastructure upgrades.

Councillor LITTLE left the meeting at 7:34 pm and returned at 7:37 pm.

Ms. Carolyn Drugge, Project Engineer, discussed how the District is managing private and public construction impacts including:

- Shifting corporate culture from a "siloed" approach to one of coordination and communication;
- Creating two positions to manage and coordinate private construction, infrastructure improvements, and special event usage of our roads and rightof-ways;
- Requiring more rigorous traffic management plans and incorporating meaningful penalties into service agreements when those plans are not followed;
- Higher Street and Traffic Bylaw fines;
- Building relationships with other agencies including utilities, City of North Vancouver, District of West Vancouver, Metro Vancouver, Port Metro Vancouver, and the Ministry of Transportation and Infrastructure;
- Enabling night work where works of strategic importance are required, particularly work on major transportation corridors; and,
- Incorporating new technology tools for more effective planning, tracking and communication with the residents.

Mr. Bydwell advised that the District is confident that private and public construction can be managed to minimize the disruption to residents while at the same time, realizing new infrastructure and progress towards the Official Community Plan vision.

Council Discussion:

Concern was expressed regarding major infrastructure being built next to town centres as this increases the traffic congestion in the area.

Council requested that notification be given when a major route will be shut down and re-directed.

Discussion ensued regarding traffic congestion and the need to research and identify where the transportation problems are generated before looking into solutions.

Council noted that slowing down development in the District will not rectify the traffic problems.

Staff noted that the peak traffic hours on the North Shore are larger in volume and span longer periods than in prior years.

Staff advised that focusing on the East - West traffic issues in the District would be the most viable approach towards a solution for the congestion.

Council requested that this item be brought back for a further discussion at a future meeting of Council.

The meeting recessed at 8:38 pm and reconvened at 8:41 pm.

3.4. Recycling Update

File No. 11.5370.01

Ms. Kathleen O'Malley, Assistant Manager – Waste Reduction, and Ms. Jen Meilleur, Communications, Marketing and Program Coordinator, provided an update on the current waste management contract, solid waste recommendations, the MMBC program and the results of the recycling survey.

Councillor MACKAY-DUNN returned at 8:42 pm. Councillor NIXON returned at 8:43 pm.

Ms. O'Malley identified the following options for Council:

- Existing Curbside Recyclables Collections contract with Waste Management of Canada Inc. (WM) can be extended for another year; however, notification of extension has to be made to WM by December 31, 2014;
- MMBC will provide recycling curbside collection service through a subcontractor and will make no commitment to the level of service that it provides to residents; however, MMBC will need to be notified by December 31, 2014 if the District plans on extending Single-Family and Multi-Family recycling collection to them; and,
- Request for Qualifications (RFQ) and Request for Proposal (RFP) for a new curbside Recyclables contract will assist staff with evaluating options.

Ms. O'Malley provided an update on the solid waste recommendations for single family homes which included:

- Providing residents with a locking wildlife resistant cart for weekly collection of organics and food waste;
- Bi-weekly garbage collection using a standard locking cart with a reduced cost for residents who choose to downsize to a smaller cart; and,
- Providing residents the option to purchase an additional cart for yard trimmings.

Ms. O'Malley provided an update on the results of the Recycling Survey. Ms. O'Malley explained that residents prefer:

- Weekly multi-stream recycling;
- Curbside collection of glass rather than drop off depots;

- Garbage/yard trimmings/green can and blue box recycling be collected on the same day;
- Willing to pay an extra fee for curbside collection of glass; and,
- Maintaining municipal control over decision-making and delivery of recycling services was important.

Staff advised that the there are three options regarding the recycling contract:

- 1. Extend the waste management contract for an additional year;
- 2. Accept new recycling collection contract; and,
- 3. Hand the program over to MMBC.

Staff advised that bi-weekly garbage collection will be reviewed after the recycling system has been set in place.

Council commented that residents have been effective in reducing garbage and increasing recycling in the District. It was noted that glass curb side collection is an important option to include for residents.

Staff advised that curbside glass pick up is being reviewed in the RFP process.

Staff advised that the current agreement with MMBC does not penalize the District for having glass mixed in with the plastic recyclables; however, this term would have to be renegotiated if renewing with MMBC.

4. PUBLIC INPUT

Mr. Corrie Kost:

• Requested that the District improve its website.

5. RISE AND REPORT

MOVED by Councillor MURI SECONDED by MACKAY-DUNN THAT the September 29, 2014 Committee of the Whole rise and report.

> CARRIED (9:13 pm)

Mayor

Municipal Clerk

REPORTS

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AGENDA INFORMATIO	N
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Q'	Committee of the Whole
	Finance & Audit
	Advisory Oversight
	Other:

Date: Dece	mber 8,2014
Date:	
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The District of North Vancouver REPORT TO COMMITTEE

November 20, 2014 File: 01.0570.20/000.000

AUTHOR: Linda Brick, Deputy Municipal Clerk

SUBJECT: 2015 Annual Council Meeting Schedule

RECOMMENDATION:

THAT the Committee of the Whole recommend to Council:

THAT the 2015 Annual Council Meeting Schedule, as attached to the November 20, 2014 report by the Deputy Municipal Clerk, be approved.

REASON FOR REPORT:

This report is to provide Council with the opportunity to confirm the annual meeting schedule for 2015.

BACKGROUND:

With respect to the 2015 Council Meeting Schedule, meetings scheduled for June 8 and September 21 are cancelled to allow for Council members to attend the FCM Convention in Edmonton, Alberta (June 5 – 8, 2015) and the UBCM Convention in Vancouver, BC (September 21 – 25, 2015) respectively. The schedule also reflects Council's practice of allowing for spring and summer breaks.

Options:

- 1. Council approve the proposed 2015 Annual Council Meeting Schedule.
- 2. Council could choose to make additional changes to the proposed schedule.

Respectfully submitted,

Incle

Linda Brick Deputy Municipal Clerk

Attached:

1. 2015 Council Meeting Schedule

	REVIEWED WITH:	
Sustainable Community Dev.	Clerk's Office	External Agencies:
Development Services	Communications	Library Board
Utilities	General Finance	S Health
Engineering Operations	Fire Services	RCMP
Parks & Environment		Recreation Com.
Economic Development	Solicitor	D Museum & Arch.
Human resources		Other:

District of North Vancouver Council Schedule - 2015

Regular Statutory Holidays Committee of the Whole FCM & UBCM

All meetings will be held at the District of North Vancouver Municipal Hall and will start at 7:00 pm unless otherwise indicated.

January 2015

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AGENDA	INFORMATION
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Committee of the Whole

Finance & Audit

Advisory Oversight

Other:

Date:	recember E St. 14
Date:	20121
Date:	
Date:	



3.2

The District of North Vancouver REPORT TO COMMITTEE

November 24, 2014 File: 01.0570.20

AUTHOR: Linda Brick, Deputy Municipal Clerk

SUBJECT: 2015 Acting Mayor Schedule

RECOMMENDATION:

THAT the Committee of the Whole recommend to Council:

THAT the 2015 Acting Mayor Schedule be as follows:

	2015 Acting Mayor Date	es
December 5, 2014	January 4, 2015	Lisa Muri
January 5, 2015	February 4, 2015	Lisa Muri
February 5, 2015	March 7, 2015	Robin Hicks
March 8, 2015	April 7, 2015	James Hanson
April 8, 2015	May 8, 2015	Robin Hicks
May 9, 2015	June 8, 2015	Roger Bassam
June 9, 2015	July 9, 2015	Mathew Bond
July 10, 2015	August 9, 2015	James Hanson
August 10, 2015	September 9, 2015	Doug MacKay-Dunn
September 10, 2015	October 10, 2015	Doug MacKay-Dunn
October 11, 2015	November 10, 2015	Mathew Bond
November 11, 2015	December 11, 2015	Roger Bassam

REASON FOR REPORT:

This report is to provide Council with the opportunity to consider the 2015 schedule of Acting Mayor appointments.

BACKGROUND:

In accordance with section 130 of the *Community Charter*, Council must annually designate Councillors to serve on a rotating basis as the member responsible for acting in the place of the Mayor when the Mayor is absent or otherwise unable to act, or when the office of the Mayor is vacant.

Options:

- 1. Council approve the proposed 2015 Acting Mayor Schedule.
- 2. Council could choose to make changes to the proposed schedule.

Respectfully submitted,

Juncla Buck

Linda Brick Deputy Municipal Clerk

	REVIEWED WITH:	
Sustainable Community Dev.	Clerk's Office	External Agencies:
Development Services	Communications	Library Board
Utilities	G Finance	S Health
Engineering Operations	Generation Fire Services	RCMP
Parks & Environment		Recreation Com.
Economic Development	Solicitor	D Museum & Arch.
Human resources	GIS	Other:

3.3

2015 Council Liaison Appointments

Materials to be circulated via agenda addendum.



Manager

Deep Cove Parking and Access Study: Finalizing the Plan November 25, 2014

Recommendations

That Deep Cove stakeholders be engaged in an independently-facilitated dialogue that results in an implementation plan for parking solutions; and

That staff report back for Council's consideration of endorsement of a Deep Cove Parking Plan in early 2015.

Background

Over the past few years, the District has heard hundreds of varied perspectives from residents, businesses, visitors, and Indian Arm residents about the need to address parking and access challenges in a manner than retains Deep Cove's character while accommodating a growing numbers of hikers and waterfront recreation users, particularly in the summer months.



Previous Plans

While there is no specific long-term Deep Cove planning document, the vision for Deep Cove is expressed in a number of recent Council-approved plans:

- Official Community Plan (2011),
- Panorama Deep Cove Planning Study (2011),
- Parks and Open Space Plan (2012)), and
- Transportation Plan (2012).

The vision articulated in these plans is that **Deep Cove is a small local, waterfront-oriented village centre**. Neither significant growth nor major physical changes are anticipated.

Existing Conditions

The Deep Cove area is constrained and most of the parking supply is provided on local streets. There are **597 parking spots** that are free of charge. That is:

- 484 (estimated) unrestricted on-street parking spaces; and
- 113 parking spots in three-centrally located parking lots.

Over the past several months, a consultant has been investigating the parking situation in Deep Cove, as summarized in the **Existing Conditions Assessment available on the District's website** at <u>http://dnv.org/article.asp?a=6153&c=1111</u>. The study included:

- 1. Public opinion surveys of residents and visitors, review of emails, and a focus group with businesses;
- 2. Site visits and review of background studies and land use information;
- 3. Parking inventory and parking survey using license plate recognition;
- 4. Review of parking regulations, fees, charges and enforcement; and
- 5. Turning movement counts, intersection operational analysis, and safety analysis.

The public opinion and technical findings of the study were consistent, as follows.

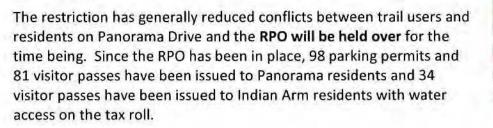
- The parking crunch occurs in the summer season. During the busiest periods:
 - 46 percent of visitors are Quarry Rock hikers (nearly 300 hikers on a busy day).
 - 16 percent of visitors come for waterfront recreation.
 - Conditions are particularly busy during events like Concerts in the Park.
 - Most visitors stay 2 to 4 hours.
- About 85 percent of visitors drive to Deep Cove and do not plan on using transit/cycling/walking in the future because they have dogs, gear, and friends/family with them.
- 50 to 60 percent of visitors are not from the North Shore.
- Overflow parking lots are not being used because of distance and poor wayfinding.
- Panorama Drive residents are most concerned with safe access.
- Seycove Marina users would like to park on Panorama Drive.

Interim Solutions to Date

Over the past few years, the District has implemented several improvements.

Three-hour time limits were implemented in District-owned parking lots last year to help increase turnover in parking lots.

A resident parking only (RPO) restriction on Panorama Drive was implemented earlier this year on a trial basis to address residents' concerns about parked cars blocking safe access to their properties.





Process to Finalize Parking Solutions

Given the variety of perspectives in Deep Cove, it is essential that stakeholders, such as residents, businesses, visitors and Indian Arm residents, fully own a **"made-in-Deep Cove Plan"** from the bottom-up. The most durable plan will be based on technically-sound solutions and priorities of stakeholders.

The District's transportation consultant has developed a package of technically feasible potential solutions. The intention is to undertake a robust and meaningful engagement process whereby stakeholders take ownership of the solutions – especially those that are done first.

This would be achieved through a **professionally facilitated deliberative process**. The format would be a concise half-day workshop, ideally right in the community at Seycove High school, early in the New Year.

The vision for Deep Cove to generally retain its character and variety of activities will define the fence posts of the discussion.

The Implementation Plan

The final parking implementation plan will offer parking solutions to respond to the growing number of Deep Cove hikers and waterfront recreational users while retaining the character of Deep Cove.

The final deliverable, including a suite of recommended parking solutions, estimated costs, and priorities, is anticipated to be presented to Council for consideration of endorsement in the Spring of 2015.



Table 1 - Illustrative List of Potential Solutions (DRAFT)

Potential Solution	Description	Potential Cost
Bundle A – Add More Parking	the second s	
Build a structured parkade	Build parking structure on the District's land, e.g. on Panorama Park Parking Lot site. While this would be costly and may impact views, it could offer some relief for the area.	\$\$\$\$\$
Add second Quarry Rock Trailhead	 Add a trailhead with parking lot on Indian River Drive to reduce parking issues and congestion in Deep Cove. Potential impacts to Indian River area need consideration. 	\$\$\$
Add Parking in Deep Cove Village	 Provide angle parking at two locations to increase parking supply: Rockcliff Road – east-side from Raeburn Street to Naughton Avenue. Raeburn Street – north-side, east of Rockcliff Road. 	\$\$\$
Consolidate Panorama Park Parking Lot	Consolidate two parking lots at Panorama Park into one and remove central driveway onto Panorama Drive to increase the off-street parking supply.	\$\$\$
Encourage shared parking where capacity exists on private land	 Encourage private property owners to explore opportunities to rent out surplus parking. 	\$
Increase Bicycle Parking	Create a secure bike parking area for longer visits.	\$
Bundle B – Improve Parking Cor	nditions on Panorama Drive	
Refine resident parking zones	 Minor modifications to the resident only parking zone on Panorama Drive. Consider potential partial block restriction. 	\$
Strategic Bylaw Enforcement	Enhance enforcement of parking regulations during peak periods and special events through the strategic application of limited resources.	\$\$
Encourage satellite parking for Seycove Marina users	 Encourage Seycove Marina to work with its users to capture more parking (e.g. remote site with valet / vanpool / carpool, etc.) 	\$\$
Define parking on Panorama	Bay parking on the east-side to clearly define on-street parking.	\$\$\$



Potential Solution	Description	Potentia Cost
Bundle C – Provide Overflow P	arking	
Provide Shuttle Bus Service	 Special events continue to provide shuttle bus service to overflow lots to reduce congestion and parking shortfalls in the Village. Encourage private sector opportunities for providing shuttle services. 	\$\$
Use Overflow Lots	Use overflow parking at Myrtle Park and create overflow parking lots at Covecliff Elementary and Seycove Secondary to address parking shortfalls.	\$\$
Improve Wayfinding Signage	Develop and implement a range of signage, wayfinding, and placemaking.	\$\$
Complete Pedestrian Network	Complete key connections in the sidewalk network.	\$\$\$\$
Bundle D – Better Manage the F	Parking that we have	
Implement Pay Parking	 Implement Pay Parking (i.e. \$2/hour) at key locations where parking is at 85% capacity to help distribute parking to areas with capacity. Introduce performance-based pricing considering seasonality and longer time periods and lower rates in areas where demand is lower (Overflow Lots), and higher rates and shorter periods in areas where the demand is higher (Village). Evaluate benefits relative to risk of spill-over to adjacent streets. 	\$\$
Move Events out of Deep Cove	Move events out of Deep Cove to decrease need for additional parking supply.	\$\$
Encourage Mode Shift	Improve special event transit and rideshare opportunities to encourage drivers to shift modes, thereby reducing the parking demand.	\$
Information	Be proactive in providing better information to tourism promoters.	
Leverage Technology	Explore opportunities to leverage technology including Car2Go (one-way) or Modo, Zip Car (two-way) as well as Rideshare and Wayfinding apps.	\$
Limit Garbage Pick-up Hours	Limit times when garbage can picked up so as to reduce conflicts between garbage trucks and visitors on Gallant Avenue.	\$
Provide Boat Drop-off	Build a drop-off for short term stopping and removal of kayaks / boats from vehicles at the bend in Rockcliff Road.	\$\$