

# AGENDA

## *COUNCIL WORKSHOP*

**Tuesday, January 31, 2012**

**5:00 p.m.**

**Committee Room, Municipal Hall**

**355 West Queens Road,**

**North Vancouver, BC**

**Council Members:**

Mayor Richard Walton

Councillor Roger Bassam

Councillor Robin Hicks

Councillor Mike Little

Councillor Doug MacKay-Dunn

Councillor Lisa Muri

Councillor Alan Nixon



NORTH VANCOUVER  
DISTRICT

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## **COUNCIL WORKSHOP**

**5:00 p.m.**  
**Tuesday, January 31, 2012**  
**DNV Committee Room, Municipal Hall**  
**355 West Queens Road, North Vancouver**

### **AGENDA**

- 1. Opening by the Mayor**
  
- 2. 2011 Drinking Water Management Plan**  
File No. 01.0470.35/019.007  
  
Presentation: Lorn Carter, Manager - Utilities
  
- 3. Adjournment**

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COUNCIL AGENDA/INFORMATION		
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## The District of North Vancouver REPORT TO COUNCIL

January 9, 2012  
File: 01.0470.35/019.007  
Tracking Number: RCA -

**AUTHOR:** Lorn Carter, P.Eng., Manager - Utilities

**SUBJECT:** 2011 Drinking Water Management Plan

### RECOMMENDATION:

THAT

1. Council endorse Metro Vancouver's 2011 Drinking Water Management Plan; and
2. Council direct staff to implement the Municipal actions in the 2011 Drinking Water Management Plan.

### REASON FOR REPORT:

The Greater Vancouver Water District Board has adopted the "*Drinking Water Management Plan for Metro Vancouver and Member Municipalities*" and has referred the plan to member municipalities for endorsement, along with a request that municipal actions in the plan be adopted. This report is intended to provide information and analysis relevant to the plan and the adoption of the municipal actions.

### SUMMARY:

The 2011 Drinking Water Management Plan (DWMP) updates the DNV Council-approved 2005 DWMP and provides updated direction and priorities for drinking water initiatives in order to meet the region's long term needs related to sustainably and affordably. The plan, which is included with this report as Attachment 1, has three primary goals:

1. Provide Clean, Safe Drinking Water
2. Ensure the Sustainable Use of Water
3. Ensure the Efficient Supply of Water

The District of North Vancouver (DNV) has already implemented or investigated most of the municipal actions called for under the plan, and most of these will have minimal or no impact on our Water Utility. Impacts not fully identified at present will be brought forward for Council's consideration at the appropriate time.

### BACKGROUND:

The development of the Drinking Water Management Plan (DWMP) was initiated by Metro Vancouver (MV) in 1999 and in 2005 an updated MV plan was endorsed by DNV's Council. At that time, staff was authorized to implement the recommended actions in that version of the DWMP. In 2007 an amendment was made to fully incorporate management of the source watersheds.

Metro Vancouver has undertaken a process to update the DWMP to include updated strategies and actions related to the original three goals. The 2011 DWMP was adopted by the Greater Vancouver Water District Board on July 29<sup>th</sup>, 2011 and has been forwarded to municipal members for adoption of the municipal actions contained within the 2011 DWMP.

A copy of the updated 2011 DWMP is attached in Appendix 1.

**EXISTING POLICY:**

The 2011 DWMP was developed to align with the following Provincial initiatives: Action Plan for Safe Drinking Water in British Columbia, Living Water Smart: British Columbia's Water Plan, the Water Sustainability ACT, BC Climate Action Plan, and Integrated Resource Recovery.

There is no legislative requirement to endorse the plan or adopt the municipal actions.

**ANALYSIS:**

The 2011 DWMP provides the direction and priorities for drinking water initiatives in order to meet the region's long term needs related to sustainably and affordably. The plan has three primary goals:

1. Provide Clean, Safe Drinking Water
2. Ensure the Sustainable Use of Water
3. Ensure the Efficient Supply of Water

Each goal is accompanied by detailed strategies and actions required of both MV and member municipalities. Municipal actions in the context of each goal are outlined below, along with the impact and status of each action in the DNV.

**Goal 1: Provide Clean, Safe Drinking Water**

The three strategies for this goal are to use a risk management multi-barrier approach from source to tap, manage watersheds to provide clean, safe water, and identify and secure additional water supplies for the region. DNV's new and ongoing actions' descriptions and their impact to the DNV are shown below.

Type – Action	Action Description and Date Required	Impact - Description
New 1.1.9	Complete the reassessment of the secondary disinfection system within the municipal distribution network in coordination with Metro Vancouver after completion of the Seymour-Capilano Filtration Project. 2016.	No impact – DNV does not have any secondary disinfection systems. Due to the high chlorine residual values as a result of the filtration plant, we do not anticipate the need for a secondary disinfection system.
Ongoing 1.1.10	Monitor water quality in the municipal distribution system and use this information to optimize water quality through operation of the municipal water system.	No impact - Utilities complete these activities as needed.
Ongoing 1.1.11	Preserve water quality in the municipal distribution system through proactive maintenance programs that include water main flushing, cleaning of municipal reservoirs	No impact- Utilities employ water system cleaning programs on an ongoing basis such as our reservoir and pipe cleaning programs.



	and eliminating dead-ends where possible.	
Ongoing 1.1.12	Implement, administer, and maintain backflow prevention and cross-connection control programs within the municipal distribution system to protect the public water system from hazards originating on customers' premises or from temporary connections.	Impact not fully known – DNV staff has begun development, however, additional work has to be done. Additional staff time is envisioned as well as expenses by some customers for installing appropriate protection devices.

**Goal 2: Ensure the Sustainable Use of Water**

The three strategies for this goal include using drinking water sustainably, match water quality to usage requirements, and manage and protect watersheds as natural assets. DNV's new and ongoing actions' descriptions and their impact to the DNV are shown below.

Type – Action	Action Description and Date Required	Impact – Description
New 2.1.7	Reassess the merits of developing residential water metering programs and municipal rebate programs for water efficient fixtures and appliances. 2015.	Potential future impact – DNV assessed residential water meters in 2010. Utilities will regularly revisit this option and recommend universal residential water metering when it becomes cost beneficial. The DNV already has toilet, indoor and outdoor water fixture rebate programs and is reviewing other programs on a cost-benefit basis.
Ongoing 2.1.8	Develop, implement and enforce consistent bylaws to encourage water efficiency and implement Metro Vancouver's Water Shortage Response Plan.	No impact - as we already have the bylaws in place and have staff to both educate rate payers and enforce water conservation bylaws.
Ongoing 2.1.9	Work with the business sector on water conservation and water reuse initiatives in partnership with Metro Vancouver.	Minor impact – increased staff time if this program efforts are expanded.
Ongoing 2.1.10	Achieve a retail water rate structure that reflects the cost of regional water supply, and if practical, the regional seasonal price structure.	No impact – DNV is currently working with a consultant to complete a water rate review to ensure we appropriately set rates that reflect the true cost of water supply, including the regional water supply component.
Ongoing 2.1.11	Deliver educational programs promoting behavior change and sustainable use of water.	No impact – DNV currently has a play shown to grades K-3 in most DNV schools every two years related to water conservation. We also have two water conservation officers in the summer months with the key focus of educating

		residents to the benefits of water conservation.
New 2.2.3	Update municipal bylaws, utility design standards and neighbourhood design guidelines to enable and encourage on-site rainwater management as appropriate, so that it can be used for non-potable purposes such as irrigation. 2014.	Minor impact – Staff time will be necessary to update bylaws and neighbourhood design guidelines. Future developer costs may increase to abide by the updated regulations.

**Goal 3: Ensure the Efficient Supply of Water**

The strategies for this goal are to manage infrastructure proactively and to optimize capacity through effective partnerships. DNV's new and ongoing actions' descriptions and their impact to the DNV are shown below.

Type – Action	Action Description and Date Required	Impact – Description
Ongoing 3.1.8	Renew and replace aging infrastructure to maintain required levels of service based on risk analysis and cost-benefit priorities specific to the needs of each municipality.	No impact – the DNV has an infrastructure replacement program for water distribution infrastructure, including an advanced risk analyses program for watermain. Watermain break rates have been trending down over the life of the program.
Ongoing 3.1.9	Undertake cost-effective leak identification and repair programs targeting the municipal water system.	No impact – the DNV has an annual water audit program that targets two large areas each year.
Ongoing 3.1.10	Implement, where feasible and appropriate, pressure reduction or pressure management programs (including pressure transients) to reduce leakage and potentially extend the life of the infrastructure.	Minor impact – Utilities is currently evaluating pressure zones to implement a pilot project and has approved budgeted funds for 2012 for this purpose. Depending on the success of the pilot project, additional similar future annual capital funds may be requested.
Ongoing 3.2.5	Further enhance lawn sprinkling regulations to address both seasonal and peak day consumption issues in partnership with other municipalities and Metro Vancouver.	No impact – The law sprinkling regulations, updated as required, were last updated in early 2011.

**Timing/Approval Process:** MV suggests municipal adoption early in 2012; however, there are no legislated deadlines.

**Concurrence:** Not applicable



**Financial Impacts:** As outlined in the plan, the financial implications of MV's 2011 DWMP actions are not expected to significantly impact DNV's budget over the next ten years but are expected to reduce the long term demand for water. Financial impacts of the DNV (municipal) actions are not fully identified for all strategies; however, additional costs are not likely to be significant while the opportunities for cost containment are significant. If significant additional costs are identified, these will be brought forward for Council's consideration at the appropriate time.

**Liability/Risk:** Not applicable.

**Social Policy Implications:** The adequate supply of potable water is a fundamental service that a community requires in order to ensure a high standard of public health.

**Environmental Impact:** Through planned maintenance and capital upgrading, the Water Utility minimizes the chance of unplanned discharge of chlorinated water into the environment.

**Public Input:** Consultation on the 2011 DWMP included input from REAC (Regional Engineers Advisory Committee), REAC Water subcommittee, RFAC (Regional Finance Advisory Committee), TAC (Technical Advisory Committee) and the public (through open house, webinars, and on-line feedback).

**Conclusion:** The 2011 DWMP provides the direction and priority for drinking water initiatives in a sustainable region and ensures that future water costs will be predictable and affordable. The DNV has already implemented or investigated most of the municipal actions called for under the plan, and most of these will have minimal or no impact on our Water Utility. Impacts not fully identified at present will be brought forward for Council's consideration at the appropriate time.

**Options:**

Council may:

- Approve the recommendations of this report, or
- Receive this report for information



Lorn Carter, P.Eng.  
Manager, Utilities

Attach: Attachment 1 – Metro Vancouver's 2011 Drinking Water Management Plan

<u>REVIEWED WITH:</u>	<u>REVIEWED WITH:</u>	<u>REVIEWED WITH:</u>	<u>REVIEWED WITH:</u>
<input type="checkbox"/> Community Planning	<input type="checkbox"/> Clerk's Office	External Agencies:	Advisory Committees:
<input type="checkbox"/> Permits, Licences & Customer Service	<input type="checkbox"/> Corporate Services	<input type="checkbox"/> Library Board	<input type="checkbox"/> _____
<input type="checkbox"/> Utilities	<input type="checkbox"/> Communications	<input type="checkbox"/> NS Health	<input type="checkbox"/> _____
<input type="checkbox"/> Engineering Operations	<input type="checkbox"/> Finance	<input type="checkbox"/> RCMP	<input type="checkbox"/> _____
<input type="checkbox"/> Parks & Environment	<input type="checkbox"/> Fire Services	<input type="checkbox"/> Recreation Commission	
<input type="checkbox"/> Golf Facilities	<input type="checkbox"/> Human Resources	<input type="checkbox"/> Solicitor	
	<input type="checkbox"/> ITS	<input type="checkbox"/> Other: _____	

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Metro Vancouver  
**Drinking Water  
Management Plan**

JUNE 2011



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# VISION

## THE DRINKING WATER MANAGEMENT PLAN

Metro Vancouver and member municipalities work together to supply clean, safe drinking water to more than 2.3 million people and associated businesses in the Metro Vancouver region. The Drinking Water Management Plan (DWMP) ensures that our region's water needs will be met affordably and sustainably. This will be done by using water more efficiently so that the water supply stretches out into the future even as the region's population continues to grow and increasing supply from the Coquitlam Lake reservoir.

The investments in water treatment, supply and conservation programs included in this plan will increase the cost of drinking water but the benefits include consistently higher quality drinking water, improved supply reliability, and greater environmental protection.

Metro Vancouver commits to provide clean, safe drinking water and ensure its sustainable use.

# PART ONE: PLAN OVERVIEW

## Metro Vancouver Sustainability Framework

Since 2002 Metro Vancouver has formally put the concept of sustainability at the centre of its operating and planning philosophy and advanced its role as a leader in the attempt to make the region one which is explicitly committed to a sustainable future. This comprehensive endeavour became known as the Sustainable Region Initiative, or more familiarly as the ‘SRI’. In 2008, Metro Vancouver’s Board adopted a Sustainability Framework outlining its vision, mission, values, sustainability imperatives, and sustainability principles. Depicted in Figure 1, the Sustainability Framework provides the foundation for Metro Vancouver’s suite of plans, including the Drinking Water Management Plan (DWMP).

## Regional Vision

Metro Vancouver has an opportunity and a vision to achieve what humanity aspires to on a global basis – the highest quality of life embracing cultural vitality, economic prosperity, social justice and compassion, all nurtured in and by a beautiful and healthy natural environment.

We will achieve this vision by embracing and applying the principles of sustainability, not least of which is an unshakeable commitment to the well-being of current and future generations and the health of our planet, in everything we do.

As we share our efforts in achieving this vision, we are confident that the inspiration and mutual learning we gain will become vital ingredients in our hopes for a sustainable common future.

Metro Vancouver is a political body and corporate entity operating under provincial legislation as a ‘regional district’ and ‘greater boards’ that delivers regional services, planning and political leadership on behalf of 24 local authorities. It comprises of:

CITY OF ABBOTSFORD	CITY OF COQUITLAM	TOWNSHIP OF LANGLEY	DISTRICT OF NORTH VANCOUVER	CITY OF SURREY
VILLAGE OF ANMORE	CORPORATION OF DELTA	VILLAGE OF LIONS BAY	CITY OF PITT MEADOWS	TSAWWASSEN FIRST NATION
VILLAGE OF BELCARRA	CITY OF LANGLEY	DISTRICT OF MAPLE RIDGE	CITY OF PORT COQUITLAM	CITY OF VANCOUVER
BOWEN ISLAND MUNICIPALITY	ELECTORAL AREA A (UNINCORPORATED AREA)	CITY OF NEW WESTMINSTER	CITY OF PORT MOODY	DISTRICT OF WEST VANCOUVER
CITY OF BURNABY		CITY OF NORTH VANCOUVER	CITY OF RICHMOND	CITY OF WHITE ROCK

Figure 1 Metro Vancouver’s Sustainability Framework

# The Metro Vancouver Sustainability Framework

**REGIONAL VISION** The highest quality of life embracing cultural vitality, economic prosperity, social justice and compassion, all nurtured in and by a beautiful and healthy natural environment. Achieved by an unshakeable commitment to the well-being of current and future generations and the health of our planet, in everything we do.

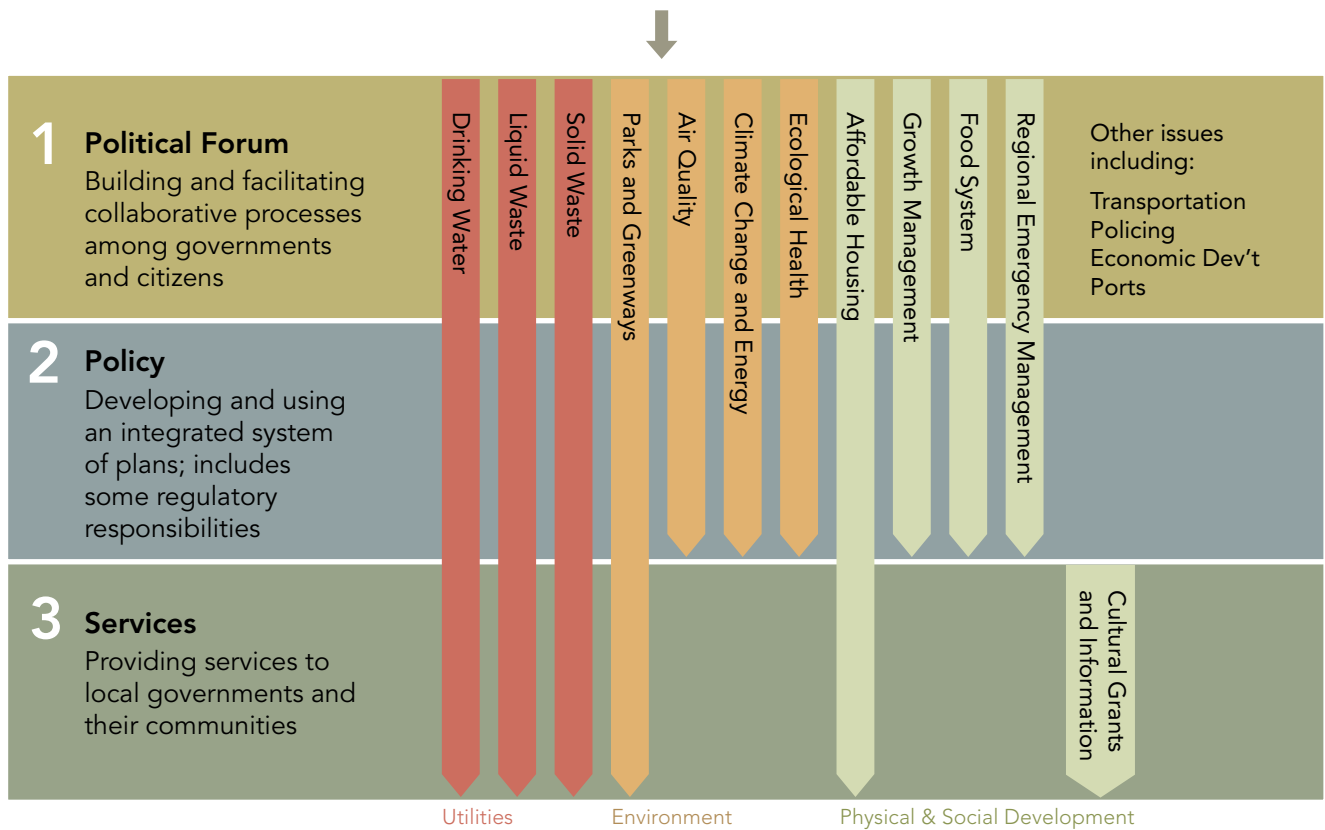
**METRO VANCOUVER ROLE AND MISSION** Serve the region and attain excellence in meeting these responsibilities. Plan for the future by developing and using an integrated system of plans. Facilitate collaboration with local governments and citizens.

**VALUES** Integrity is our foundation. Passion for our work and pride in our accomplishments are our drivers. Respect for the public and compassion in our relationships are our guideposts.

**SUSTAINABILITY IMPERATIVES** Have regard for local and global consequences and long-term impacts. Recognize and reflect the interconnectedness and interdependence of systems. Be collaborative.

**SUSTAINABILITY PRINCIPLES** Protect and enhance the natural environment. Provide for ongoing prosperity. Build community capacity and social cohesion.

...these are the foundation for Metro Vancouver’s three interconnected roles:



Progress towards a sustainable region is measured by



which establish strategic priorities and key activities

## Context for the Drinking Water Management Plan

### History

The forested Capilano, Seymour, and Coquitlam Watersheds are the source of water supply for Metro Vancouver. Access to these mountainous watersheds is restricted and these protected watersheds have long been a key component in the region's water supply system. In 2005, the Board of the Greater Vancouver Water District approved the Drinking Water Management Plan (DWMP) for Metro Vancouver and its member municipalities. In 2007, the Plan was amended to fully incorporate management of the source watersheds. Since that time, a number of changes have occurred to improve the quantity and quality of water, the most notable being the commissioning of the Seymour-Capilano Filtration Plant.

### Trends, Challenges, Opportunities

Metro Vancouver currently has sufficient quantities of water from its source watersheds to meet the region's needs until at least mid-century. Water continues to be a key economic, social, and environmental driver but demand for this resource will increase with time. The region is expected to grow by 35,000 people per year for the next few decades. Population growth will place demands not only on water supply, but also on water infrastructure if not carefully planned. While climate change predictions do not show a large shift in the amount of precipitation for the region, they do indicate that snow packs at lower elevations will decrease, springs will be earlier, and summers will be longer. These predicted changes in climate may place more stress on the drinking water supply system. In addition, predicted increases in storm activity during the rainy season may result in increased slope failures and river channel instability leading to increased turbidity in source reservoirs and increased treatment costs. Further opportunities can be identified to continue the trend of declining per-capita water use.

### Roles and Responsibilities

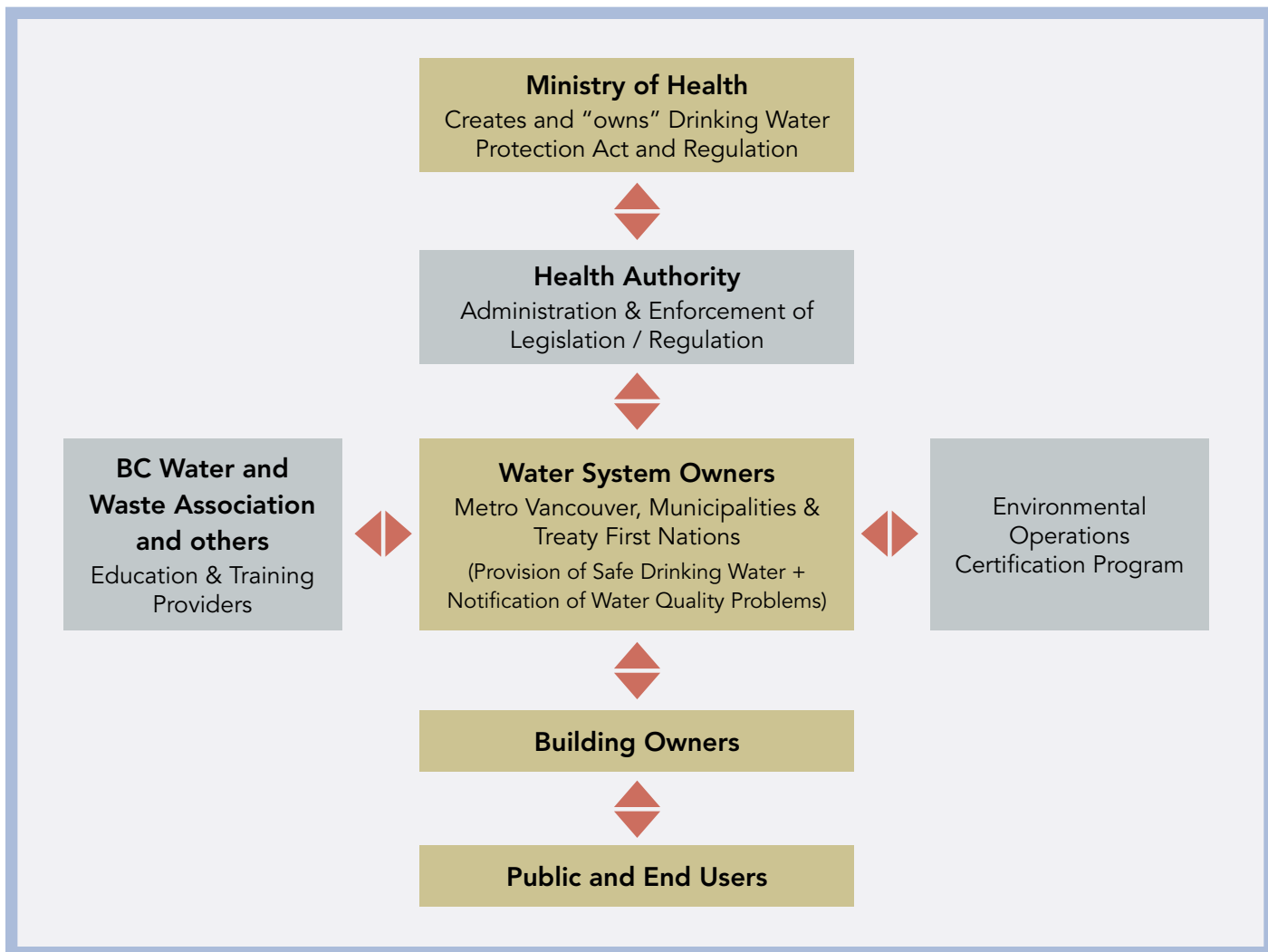
Metro Vancouver and its municipalities work together to supply clean, safe drinking water to more than 2.3 million people and associated businesses in the Metro Vancouver region. In this Drinking Water Management Plan reference to Metro Vancouver usually means the Greater Vancouver Water District (GVWD) and reference to municipalities means GVWD member municipalities and member treaty first nation, Tsawwassen First Nation. Metro Vancouver owns and operates the water supply, treatment and regional water supply system while municipalities own and operate the local water distribution systems to supply water to residents and businesses. Homeowners, building owners, industry, commercial businesses, and institutions also have a role and responsibility in ensuring their piping systems are in good order once water enters their property. Metro Vancouver and its municipalities are taking steps to improve water monitoring and metering systems, to improve energy efficiency, and to implement what can be considered the 5Rs of resource management (reduce, reuse, reclaim, recover, and respect the use of water for other purposes). This updated DWMP provides the direction and priority for drinking water initiatives in a sustainable context.

## Provincial Government Oversight of Drinking Water Systems

British Columbia’s health authorities have a key role in providing provincial government oversight of drinking water systems. In particular, provincial government direction on provision of safe drinking water is administered locally by drinking water officers, public health engineers and medical health officers through issuance of an operating permit. The Metro Vancouver drinking water system is built and operated as one water system

with portions of the system in the two Health Authorities that cover the Lower Mainland; Vancouver Coastal Health, and Fraser Health. The Vancouver Coastal Health drinking water officers provide surveillance and monitoring of those aspects of Metro Vancouver’s drinking water systems that may affect public health. They also administer and enforce the Drinking Water Protection Act, the Drinking Water Protection Regulation and the Health Act (Figure 2).

**Figure 2** Roles and responsibilities in the provision of safe drinking water sourced from Metro Vancouver’s watersheds





Drinking water officers and public health engineers are contacted prior to the alteration of the drinking water system regarding construction permits and changes to operating permits. Water suppliers, such as Metro Vancouver and municipalities, have the water from their systems analyzed for the presence of microbiological pathogens and other indicator organisms by laboratories approved by the Provincial Health Officer.

From a water allocation or water quantity perspective, the *Provincial Water Act* is central to the water governance framework. The Provincial Water Act was last changed in 2004, driven primarily by growing concerns for the protection of drinking water quality. In addition to a new *Drinking Water Protection Act*, the 2004 Water Act amendments provided B.C. with its first mechanisms to protect groundwater and a process for watershed management planning to address or prevent conflicts among or between water users and the environment, and the protection of water quality.

## Aligning with Provincial Initiatives

The strategies and actions identified in the Drinking Water Management Plan (DWMP) align with the following recent Provincial initiatives:

### **ACTION PLAN FOR SAFE DRINKING WATER IN BRITISH COLUMBIA**

This plan includes comprehensive legislation and measures to protect drinking water from source to tap by improving monitoring, treatment, reporting, and accountability to the public. The Province's Action Plan sets out specific principles and actions to ensure British Columbians enjoy safe, clean, healthy drinking water as effectively, efficiently, and reliably as possible. The DWMP addresses all these concerns and continues to update them as required as best management practices evolve.

### **LIVING WATER SMART: BRITISH COLUMBIA'S WATER PLAN**

Water Smart objectives supported by the DWMP include supporting rainwater harvesting and water reclamation actions, helping to address the impacts of climate change, and implementing actions that result in matching water quality to usage requirements.

### **WATER SUSTAINABILITY ACT (PROPOSED REVISION TO THE WATER ACT)**

This proposed new act would revise the Water Act to lessen our water footprint and transition to a new way of managing water. This includes a number of water policies that propose to improve water use efficiency, conservation, protect stream health and aquatic environments, and regulate water during scarcity.

### **BC CLIMATE ACTION PLAN**

This Plan sets a provincial target of 33 percent less greenhouse gas emissions by 2020 and 80 percent by 2050. The DWMP contributes to meeting these targets by prioritizing gravity systems where possible, assessing hydropower at existing reservoir dams, recovering energy where feasible and upgrading pump technologies.

### **INTEGRATED RESOURCE RECOVERY**

Integrated Resource Recovery (IRR), formally defined by the Province in 2008 in a report titled *Resources from Waste: A Guide to Integrated Resource Recovery*, is a concept and approach that integrates the management of water, wastewater, energy, and solid waste services to recover resources and value to help increase resiliency.

**Figure 3** Metro Vancouver’s Interconnected Management Plans



### Coordinating with other Metro Vancouver Plans

The Drinking Water Management Plan is one plan among a suite of interconnected management plans developed around Metro Vancouver’s Sustainability Framework (Figure 3). The following section summarizes key links between Metro Vancouver’s plans and outlines where actions identified in other Metro Vancouver plans affect the Drinking Water Management Plan, and conversely where actions in this DWMP make a contribution to the goals of other Metro Vancouver plans.

**Table 1** Metro Vancouver Management Plan Linkages

## Linkages Between Metro Vancouver Plans

### INTEGRATED LIQUID WASTE AND RESOURCE MANAGEMENT PLAN



### REGIONAL GROWTH STRATEGY

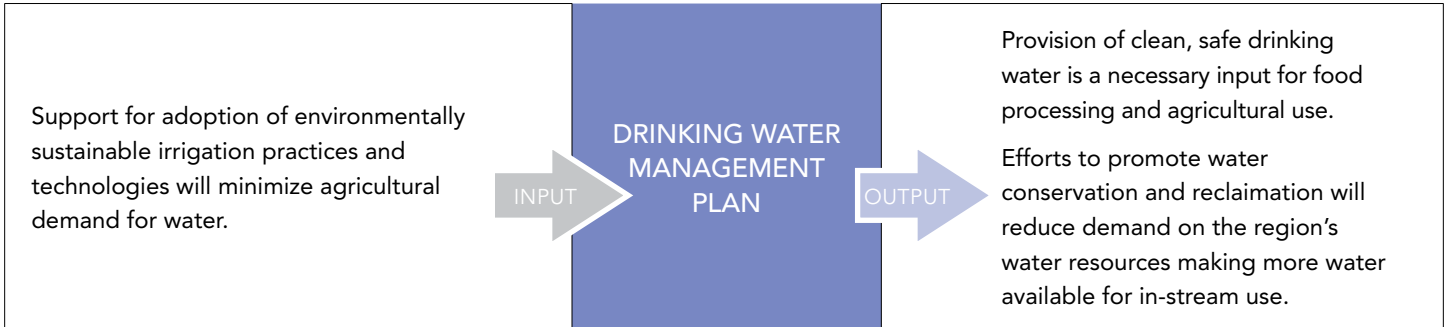


### INTEGRATED SOLID WASTE AND RESOURCE MANAGEMENT PLAN



## Linkages Between Metro Vancouver Plans

### REGIONAL FOOD SYSTEMS STRATEGY



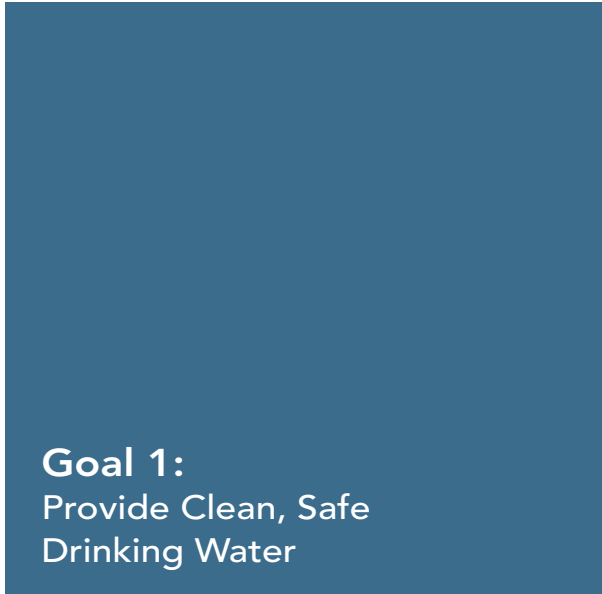
### AIR QUALITY MANAGEMENT PLAN



### REGIONAL PARKS AND GREENWAYS PLAN



## PART TWO: GOALS, STRATEGIES and ACTIONS



Metro Vancouver and its municipalities are committed to providing reliable access to adequate quantities of clean, safe drinking water to the citizens and businesses of Metro Vancouver.



### Strategy 1.1 Use a risk management multi-barrier approach from source to tap

Beginning with protected source watersheds, the region's water supply system provides multiple barriers to contamination. Projects such as the Seymour-Capilano Filtration Plant and the addition of the ultraviolet treatment plant at Coquitlam will further reduce the risks to water quality.

#### METRO VANCOUVER WILL:

1.1.1 Complete the Seymour-Capilano Filtration Project. 2013

1.1.2 Improve the primary disinfection treatment of Coquitlam source water for Cryptosporidium by adding ultraviolet treatment. 2013

1.1.3 Complete the reassessment of the secondary disinfection system after completion of the Seymour-Capilano Filtration Project. 2016

#### ON-GOING ACTIONS

1.1.4 Preserve water quality in the Metro Vancouver system by utilizing best management practices that include urban reservoir cleaning and circulating water to maintain appropriate chlorine levels.

1.1.5 Monitor water supply and water quality and use this information to optimize source water treatment, operation of the Metro Vancouver water system and rechlorination programs, and communicate system changes to agencies and municipalities as appropriate.



1.1.6 Implement, administer, and maintain backflow prevention and cross-connection control programs within the Metro Vancouver system to protect the public water system from hazards originating on customers' premises or from temporary connections.

1.1.7 Ensure continuous improvement for the management and operation of the Metro Vancouver water system by ongoing application of Metro Vancouver's Management System for Drinking Water.

1.1.8 Present an annual Metro Vancouver Water Quality Report to the Board of Directors.

**MUNICIPALITIES WILL:**

1.1.9 Complete the reassessment of the secondary disinfection system within the municipal distribution network in coordination with Metro Vancouver after completion of the Seymour-Capilano Filtration Project. 2016

**ON-GOING ACTIONS**

1.1.10 Monitor water quality in the municipal distribution systems and use this information to optimize water quality through operation of the municipal water system.

1.1.11 Preserve water quality in the distribution system through proactive maintenance programs that include water main flushing, cleaning of municipal reservoirs, and eliminating dead-ends where possible.

1.1.12 Implement, administer, and maintain backflow prevention and cross-connection control programs within the municipal distribution system to protect the public water system from hazards originating on customers' premises or from temporary connections.

**Strategy 1.2 Manage watersheds to provide clean, safe water**

Metro Vancouver's closed and protected watersheds minimizes human access and human activity and significantly reduces the risk from microbiological or chemical contamination and fires.

**METRO VANCOUVER WILL:**

1.2.1 Where feasible and appropriate, restore disturbed areas and deactivate watershed roads that are no longer required to minimize the risk of landslides and erosion, and reduce long-term maintenance costs. 2013

**ON-GOING ACTIONS**

1.2.2 Provide reliable and timely information on source water quality, stream flow, and fire risk to minimize risks to water quality, manage source reservoirs and optimize water treatment.

1.2.3 Manage the watersheds with a minimum intervention approach. Intervention is only necessary for building infrastructure or if there are risks to water quality or human safety.

1.2.4 Work in cooperation with adjoining municipalities and other organizations with infrastructure on watershed lands to minimize risks to water quality.

1.2.5 Reduce the risk from microbiological or chemical contamination by restricting access to the source watersheds as specified in Metro Vancouver's Watershed Access Policy.

**Strategy 1.3 Identify and secure additional water supplies for the region**

By making greater use of the storage capacity of Coquitlam reservoir our present sources of water offer a secure water supply that will meet our needs until about mid-century.

**METRO VANCOUVER WILL:**

- 1.3.1 Complete the Seymour-Capilano Filtration Project and initiate conceptual design of the new Coquitlam intake facility to access additional water supplies. 2013
- 1.3.2 Provide for additional capacity by securing full access to the Coquitlam source under the Coquitlam Water Use Plan and the current forecast predicts expanding storage capacity in Seymour and Capilano Watersheds by 2050. The schedule for storage expansion will be monitored and storage expanded as needed.

**ACTIONS REQUESTED OF OTHER GOVERNMENTS AND AGENCIES (ON-GOING ACTION)**

- 1.3.3 That senior governments, universities, and research agencies continue to assess the potential impacts of climate change on the need for additional water supplies or storage capacity and advise Metro Vancouver on the results of this research.

**Goal 2:**  
**Ensure the Sustainable Use of Water Resources**

By ensuring the sustainable use of water resources, the region can continue to grow and prosper while sustaining our quality of life and our environment.

**Strategy 2.1 Use drinking water sustainably**

Metro Vancouver and its municipalities are committed to pursuing demand management strategies where using water more sustainably will contribute to economic prosperity, community well-being and environmental integrity.

**METRO VANCOUVER WILL: (ON-GOING ACTIONS)**

- 2.1.1 Deliver education programs promoting behaviour change by means of:
  - sustainability education resources;
  - watershed field trips;
  - sustainability initiatives at schools;
  - information outreach programs promoting behaviour change and sustainable use of water.

- 2.1.2 Implement a region wide water conservation program targeting the industrial, commercial, institutional and agricultural sectors in partnership with municipalities. Program elements include water audits, informative resources and case studies.
- 2.1.3 Deliver the Tap Water Campaign to educate people about Metro Vancouver’s high quality drinking water and to reduce the environmental impact of bottled water.
- 2.1.4 Set the wholesale water rates and water rate structure to reflect the cost of regional water supply, and achieve water conservation and other sustainability objectives.
- 2.1.5 Work with the business sector on water conservation and water reuse initiatives in partnership with municipalities.
- 2.1.6 Develop the Seymour Water Treatment and Watershed Academy to support innovative research and demonstration projects.

**MUNICIPALITIES WILL:**

- 2.1.7 Reassess the merits of developing residential water metering programs and municipal rebate programs for water efficient fixtures and appliances. 2015

**ON-GOING ACTIONS**

- 2.1.8 Develop, implement and enforce consistent bylaws to encourage water efficiency and implement Metro Vancouver’s Water Shortage Response Plan.
- 2.1.9 Work with the business sector on water conservation and water reuse initiatives in partnership with Metro Vancouver.
- 2.1.10 Achieve a retail water rate structure that reflects the cost of regional water supply and, if practical, the regional seasonal price structure.
- 2.1.11 Deliver education programs promoting behaviour change and sustainable use of water.



## Strategy 2.2 Match water quality to usage requirements

Many of the purposes for which drinking water is currently used do not require use of water of potable quality.

### METRO VANCOUVER WILL:

2.2.1 Install facilities for water reclamation at wastewater treatment plants to provide reclaimed water for use within and outside wastewater plants where feasible. 2011-2016

### ON-GOING ACTION

2.2.2 Evaluate alternatives to potable water for specific purposes, including:

- rainwater harvesting for irrigation;
- greywater and reclaimed wastewater for residential, commercial, institutional, and agricultural use;
- groundwater for irrigation;
- river and sea water for waterfront businesses.

### MUNICIPALITIES WILL:

2.2.3 Update municipal bylaws, utility design standards and neighbourhood design guidelines to enable and encourage on-site rainwater management as appropriate, so that it can be used for non-potable purposes such as irrigation. 2014

### ACTIONS REQUESTED OF OTHER GOVERNMENTS, AGENCIES, AND ASSOCIATIONS: (ON-GOING ACTIONS)

2.2.4 Revise the provincial health regulations to allow specific residential and commercial uses of non-potable water (greywater and rainwater) after discussions with Metro Vancouver and municipalities.

2.2.5 Facilitate networking for re-use of process wastewater with business associations, institutions, and non-governmental organizations.





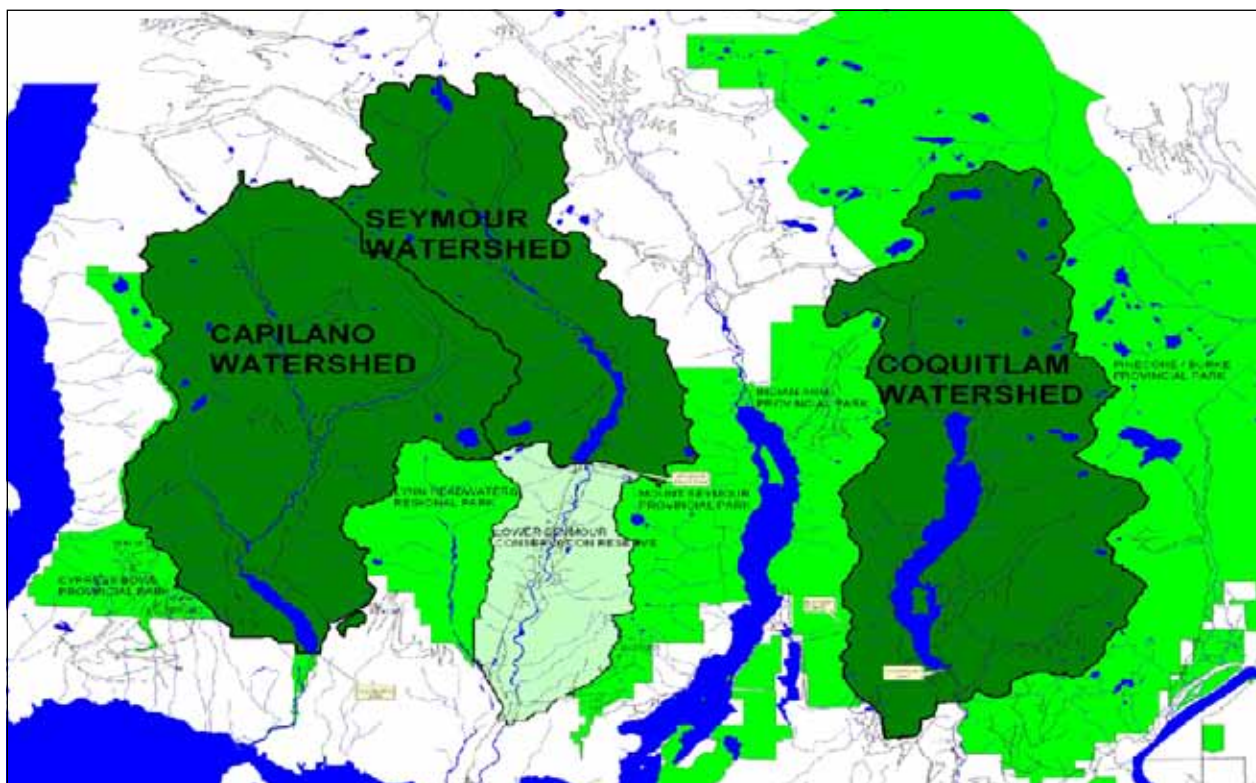
**Strategy 2.3** Manage and protect watersheds as natural assets

Managing and protecting watershed lands and their biological diversity as natural assets and as part of the region’s conservation lands significantly advances regional sustainability

**METRO VANCOUVER WILL: (ON-GOING ACTIONS)**

- 2.3.1 Manage watershed lands and their biological diversity to advance regional sustainability.
- 2.3.2 Manage the on-drainage watershed lands with a minimum intervention approach.
- 2.3.3 Protect and conserve fish populations while continuing to provide clean, safe drinking water.

- 2.3.4 Provide non-motorized recreational opportunities on off-drainage watersheds lands where appropriate.
- 2.3.5 Develop and implement a Joint Water Use Plan for the Seymour and Capilano Watersheds.





**Goal 3:**  
**Ensure the Efficient Supply of Water**

Efficient supply of water optimizes capacity and defers the need for new infrastructure and new water supply sources. Equally important is renewing and replacing the region’s aging water transmission and distribution systems in an affordable way.

**Strategy 3.1 Manage infrastructure proactively**

Managing infrastructure proactively will ensure cost-effective, reliable and sustainable water supply.

**METRO VANCOUVER WILL: (ON-GOING ACTIONS)**

- 3.1.1 Develop and implement an Asset Management Plan targeted at maintaining delivery of reliable and cost-effective drinking water services to the region over the next 100 years.
- 3.1.2 Renew and replace aging infrastructure to maintain required levels of service based on risk analyses (including seismic risk) and cost-benefit priorities.

- 3.1.3 Undertake cost-effective leak identification and repair programs targeting water transmission mains with high breakage rates or that are older than 50 years.
- 3.1.4 Implement, where feasible and appropriate, pressure reduction or pressure management programs (including pressure transients) to reduce leakage and potentially extend the life of the infrastructure.
- 3.1.5 Conduct hazard assessments specific to trespassing, excavations over pipes and pressure loss and implement emergency and security programs to reduce risks.
- 3.1.6 Upgrade the energy efficiency of the system by prioritizing gravity systems and where possible recovering surplus energy and upgrading pump and motor efficiencies.
- 3.1.7 Upon completion of a Joint Water Use Plan for the Capilano and Seymour Watersheds, assess the feasibility of developing hydropower at the Cleveland and Seymour Falls dams.

**MUNICIPALITIES WILL: (ON-GOING ACTIONS)**

- 3.1.8 Renew and replace aging infrastructure to maintain required levels of service based on risk analyses and cost-benefit priorities specific to the needs of each municipality.
- 3.1.9 Undertake cost-effective leak identification and repair programs targeting the municipal water system.
- 3.1.10 Implement, where feasible and appropriate, pressure reduction or pressure management programs (including pressure transients) to reduce leakage and potentially extend the life of the infrastructure.

**Strategy 3.2 Optimize capacity through effective partnerships**

Gaining efficiency and optimizing capacity through more effective communications and partnerships enables more to be done with less.

**METRO VANCOUVER WILL:**

3.2.1 Maintain a system of seasonal pricing and confirm that the cost of providing water in the summer season continues to be 1.25 times the cost of providing water during the remainder of the year and make seasonal pricing adjustments accordingly. 2014

**ON-GOING ACTIONS**

3.2.2 Based on the projected growth in population and economic activity in Metro Vancouver’s approved Regional Growth Strategy, plan and construct required Metro Vancouver facilities.

3.2.3 Install water meters on all new municipal system connections to Metro Vancouver’s water mains.

3.2.4 Further enhance lawn sprinkling regulations to address both seasonal and peak day consumption issues in partnership with municipalities.

**MUNICIPALITIES WILL: (ON-GOING ACTION)**

3.2.5 Further enhance lawn sprinkling regulations to address both seasonal and peak day consumption issues in partnership with other municipalities and Metro Vancouver.



# PERFORMANCE MEASURES

The following performance measures will monitor progress in achieving the goals of the Drinking Water Management Plan (DWMP). Performance should be considered in the context of industry standards and performance by other utilities in other jurisdictions.

## Goal 1: Provide Clean, Safe Drinking Water

1. Treated water samples negative for E. coli bacteria (striving for 100%).
2. Treated water samples negative for total coli forms (striving for high percentages).
3. Percent of untreated source water samples exceeding 20 E. coli/100 ml (striving for low percentage).

## Goal 2: Ensure the Sustainable Use of Water Resources

4. Per capita water use by residential customers (trend over time and compare to other jurisdictions).
5. Per capita water use by all customers (trend over time and compare to other jurisdictions).
6. Peak day per capita water use by all customers (trend over time and compare to other jurisdictions).
7. Greenhouse gases generated in treating and delivering water (per cubic meter of water delivered by Metro Vancouver and net of energy recovery).


## Goal 3: Ensure the Efficient Supply of Water

8. Metro Vancouver's Water Rate (trend over time and compare changes in Metro Vancouver to changes in other jurisdictions).
9. Metro Vancouver's drinking water budget (trend over time and compare changes in Metro Vancouver to changes in other jurisdictions).
10. Kilowatt hours of energy used in treating and delivering water (per cubic meter of water delivered by Metro Vancouver and net of energy recovery).

## Adaptive Management

As the region grows and changes, the science of water management improves, and public values evolve, the DWMP will be reviewed and revised. An adaptive management approach is proposed with a DWMP progress report every two years and a comprehensive review of the plan every five years.

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**Utilities Department**


**2011 Drinking Water Management Plan**

Council Workshop

January 31<sup>th</sup>, 2012

Lorn Carter, P.Eng.  
Manager - Utilities

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**Background**

- The current Drinking Water Management Plan (DWMP) was approved by DNV Council in 2005.
- In 2007, Metro Vancouver amended the DWMP to fully incorporate management of the source watersheds.
- In July 2011 the Greater Vancouver Water District Board adopted the updated DWMP.
- The DWMP aligns with other Metro Plans.
- The DWMP aligns with the Provincial Initiatives.
- In 2011 municipalities were forwarded the DWMP for adoption of municipal actions in the proposed DWMP.
- Changes to the plan are not substantive.
- The DWMP is not legislated.

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**DWMP Vision**

*“Metro Vancouver commits to provide clean, safe drinking water and ensure its sustainable use.”*

- Region’s water needs will be met affordably and sustainably.
- Use water more efficiently to ensure the water supply meets future needs.
- Investments in water treatment, supply infrastructure, and conservation.
- Improve drinking water quality, supply reliability, and greater environmental protection.

3



**DWMP Goals and Strategies**

Goal 1: Provide Clean, Safe Drinking Water

- Three strategies to use a risk management multi-barrier approach from source to tap, manage watersheds to provide clean, safe water, and identify and secure additional water supplies.

Goal 2: Ensure the Sustainable Use of Water

- Use drinking water sustainably, match water quality to usage, and manage/protect watersheds.

Goal 3: Ensure the Efficient Supply of Water

- Manage infrastructure proactively and optimize capacity through partnerships.


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### MV's Request for Endorsement

- Metro Board has already approved Metro actions (Complete Seymour-Capilano Filtration project and 38 other actions).
- Metro is asking Councils to endorse municipal, not Metro, actions by set dates in DWMP.
- Action's scheduled deadlines suggested in Plan.
- The cost/resources required to complete municipal actions are unknown at this time, however, they are unlikely to be substantial.

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### DNV Actions - Summary

**Goal 1: Provide Clean, Safe Drinking Water**

- Re-assess Secondary Disinfection.
- Monitor water quality in the municipal distribution system.
- Clean municipal water distribution system.
- Implement, administer, and maintain backflow prevention and cross connection control program.

**MV has mirrored or is supporting activity for all of these.**

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### DNV Actions - Summary

**Goal 2: Ensure the Sustainable Use of Water**

- Re-assess residential metering and municipal rebate programs for water efficient fixtures.
- Develop and implement bylaws to encourage water efficiency.
- Work with businesses on water conservation\*.
- Achieve retail water rate structure that reflects the cost of regional water supply\*.
- Deliver education programs promoting behaviour change and sustainable use of water\*.
- Update bylaws, design standards, and guidelines to enable on-site rainwater management.

**\* MV has mirrored or supporting activity.**

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### DNV Actions - Summary


**Goal 3: Ensure the Efficient Supply of Water**

- Renew and replace aging infrastructure.
- Undertake leak detection and repair programs.
- Implement, where feasible, pressure management programs.
- Further enhance lawn sprinkling regulations to address seasonal and peak day consumption.

**MV has mirrored or supporting activity for all of these.**

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## DNV Actions' Costs

**Goal 1: Provide Clean, Safe Drinking Water**

- Backflow prevention/cross connection control – impact mostly on private businesses.
- Other actions have little or no impact.


**Goal 2: Ensure the Sustainable Use of Water**

- Residential water metering has potential for significant impact.
- Other actions have little or no impact.

**Goal 3: Ensure the Efficient Supply of Water**

- Actions have little or no impact.


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## Metro Actions

- Complete Seymour-Capilano Filtration.
- Implement UV at Coquitlam.
- Reassess need for secondary disinfection.
- Restore disturbed areas in watersheds (logging roads).
- Conceptual design of new Coquitlam intake facility.
- Securing full access to the Coquitlam source.
- Deliver educational programs promoting behaviour change.
- Install water reclamation facilities at Waste Water TPs.
- Manage watersheds.
- Develop a joint water use plan for Seymour-Capilano watersheds.


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## Summary

- DWMP - Good framework.
- DWMP – Good Goals and Strategies .
- Actions are sound.
- Very similar to 2005 DWMP that Council endorsed.
- Non legislative.
- Cost of implementing mostly understood and incorporated into our financial plan.
- Few issues have potential to impact forecasted rates.

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## Staff Recommendations

- Council endorse Metro's 2011 Drinking Water Management Plan; and
- Council direct staff to implement the municipal actions in the 2011 Drinking Water Management Plan.

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